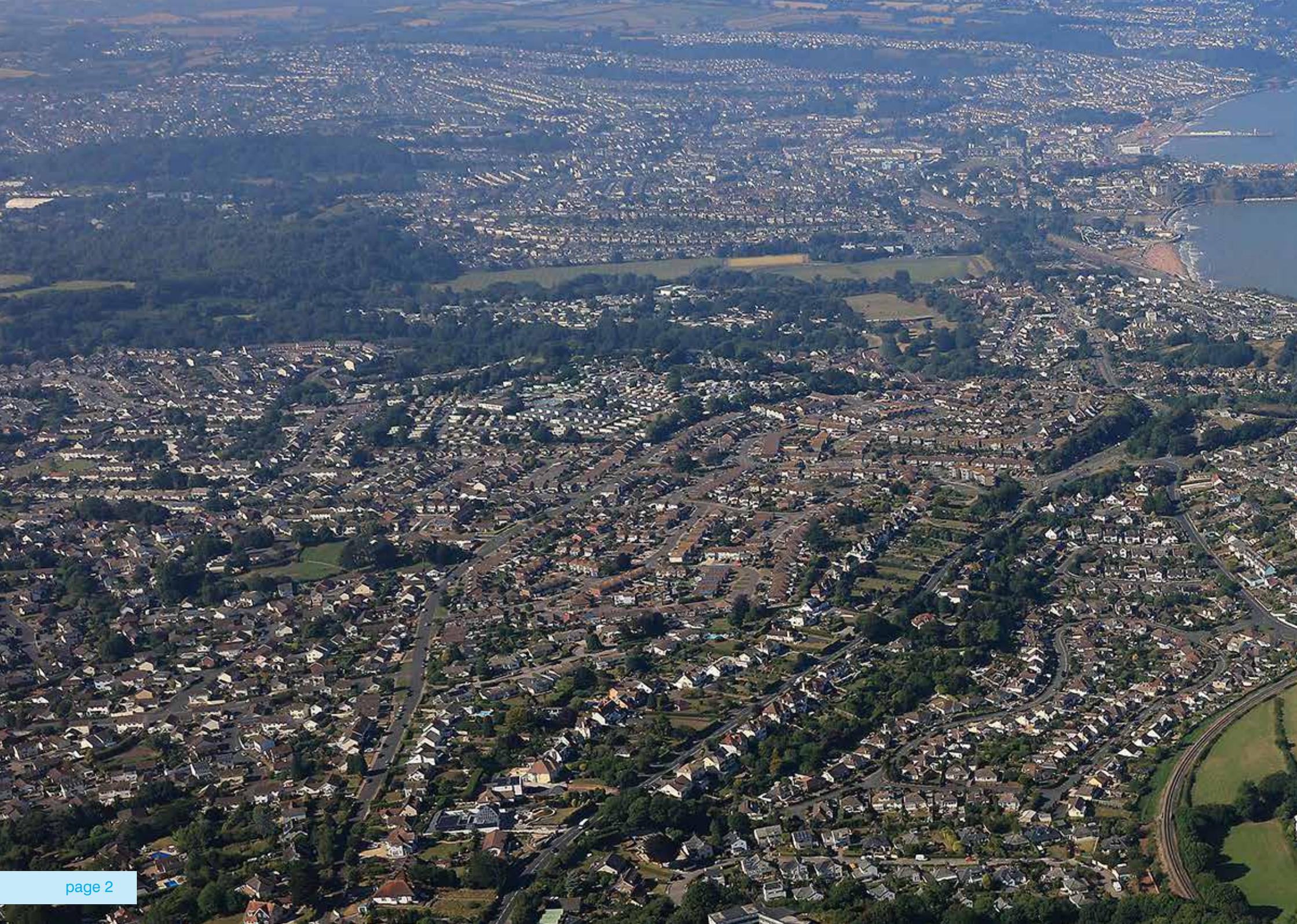
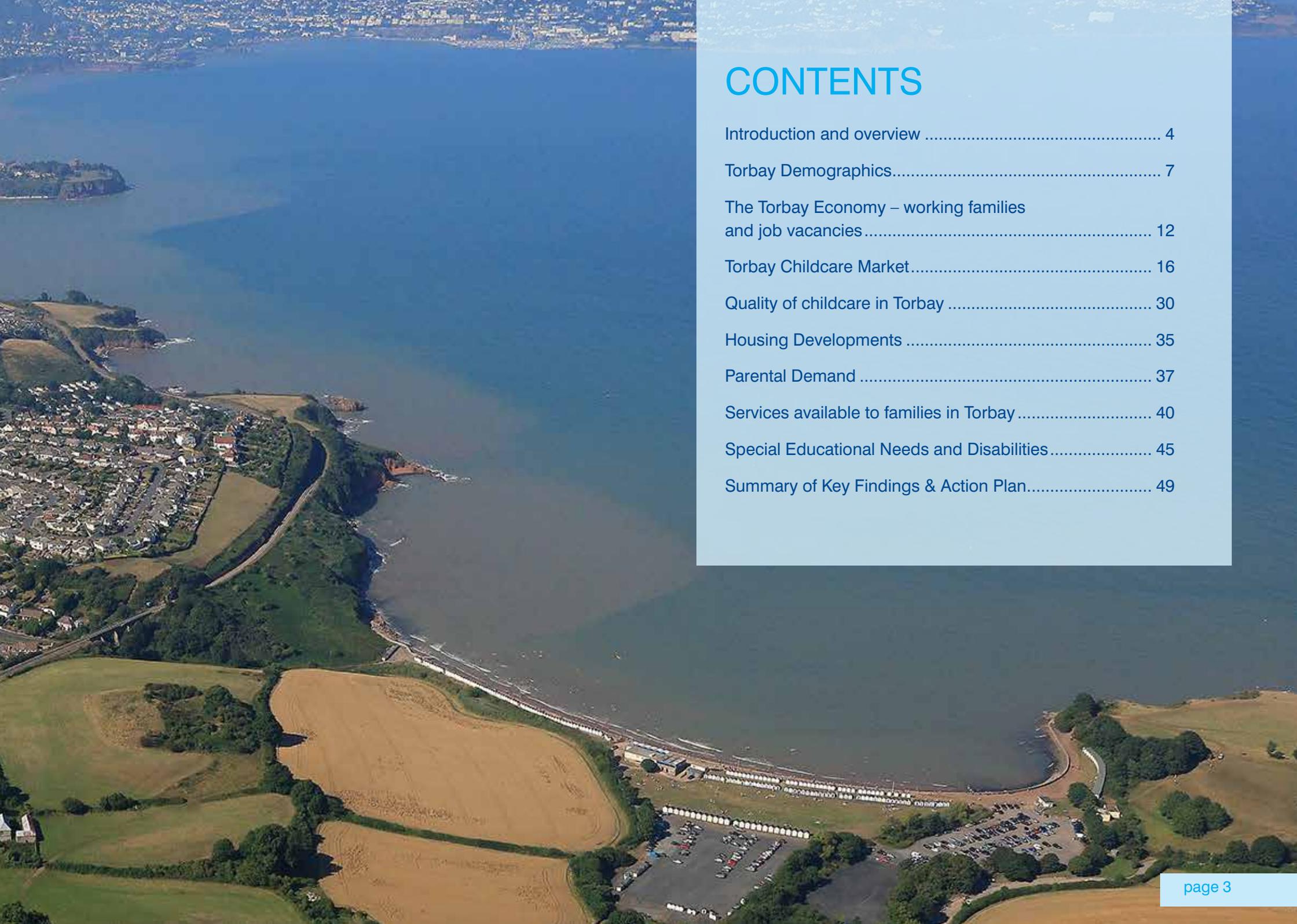


# Torbay Childcare Sufficiency Assessment

September 2019







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## INTRODUCTION AND OVERVIEW

The Childcare Act 2006 places duties on all local authorities to secure sufficient childcare, so far as is reasonably practicable for working parents, or parents who are studying or training for employment, for children aged 0 - 14 (or up to 18 for disabled children). As part of these duties Torbay Council is required to report annually to elected Council Members on how this duty is being met and to publish this report to make it accessible for parents.

This document summarises key priorities for Torbay, an overview of the local childcare market and local changes to the supply and demand of childcare in the Torbay area.

The Childcare Sufficiency Report 2019 is particularly important given the significant changes that have taken place in recent years to Government policy including the ongoing expansion of Free Early Education Entitlement (FEEE) for disadvantaged 2 year olds and the extended entitlement (30 hours) for working parents of 3 and 4 year olds and the increased pressure this places on providers to deliver more free and funded childcare. Both supply and demand have increased where some families have doubled the amount of free childcare hours they are entitled to.

The Torbay area has undergone some administrative changes in 2019 resulting in the ward boundaries being moved and new wards being introduced. For the purposes of this report, the new wards have been used and are outlined in the map opposite.

Results show the population of children in Torbay is now plateauing, several years of high birth rates have now levelled off. Despite this an important consideration is the housing development planned in Torbay which is having a significant impact on population forecasts which indicate a continued growth in demand for childcare, particularly in the Shiphay (Torquay) and White Rock (Paignton) areas. In addition, the impact of welfare reform, social mobility action plans and direction for parents to return to work is likely to continue, all leading to a continued increase in demand for childcare.

## Geography

This assessment is required to analyse the childcare market at a local authority and sub-locality level. Torbay is a small Local Authority therefore the sub-locality areas used in this assessment are the administrative wards. Torbay has a relatively small number of childcare providers, so analysing patterns of supply and demand

at ward level allows more meaningful conclusions than had the geography identified been any smaller. An outline of ward boundaries is shown in the map to the side. Where data is not analysed at ward level, a town level analysis is conducted (Torquay, Paignton and Brixham). In May 2019, the existing Torbay wards were changed; with amendments to existing wards and the addition of new wards. This document reflects the new ward data.

**Figure 1: Torbay Ward Boundaries**

### Torquay

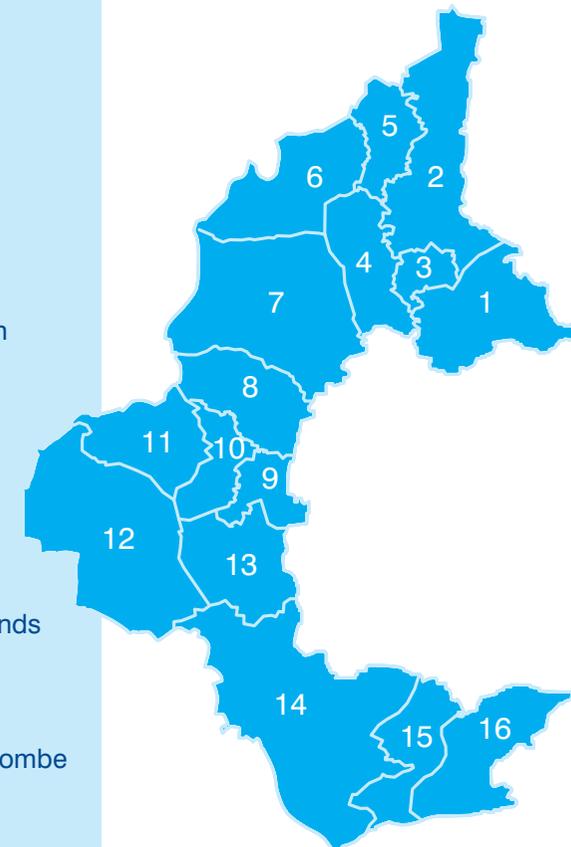
- 1 Wellswood
- 2 St Marychurch
- 3 Ellacombe
- 4 Tormohun
- 5 Barton with Watcombe
- 6 Shiphay
- 7 Cockington with Chelston

### Paignton

- 8 Preston
- 9 Roundham with Hyde
- 10 Clifton with Maidenway
- 11 Kings Ash
- 12 Collaton St Mary
- 13 Goodrington with Roselands
- 14 Churston with Galmpton

### Brixham

- 15 Furzeham with Summercombe
- 16 St Peter's with St Mary's





## Torbay Local Intelligence

Torbay has a strong, stable and diverse childcare market which is dominated by the private, voluntary and independent (PVI) sector.

As a small Local Authority, the residents of Torbay who need it tend to have a thorough knowledge of the childcare market in the area and make judgements based on first, second or even third hand experiences of providers.

In addition to this, there is a significant trend for parents who would rather wait for a place at their preferred provider or location (e.g. a nursery on site or close to their preferred school) than find an alternative provider or location. This results in many children not starting their early education until sometimes 2 or 3 terms after they become entitled which can have a distinct impact on the take up rates for the 2 year old entitlement. Torbay has a significant number of economically inactive parents of which more than 50% have actively taken the decision to stay at home for the purposes of caring for their children and home.

This has resulted in a difficulty in managing demand. Some providers have low occupancy and advertised vacancies are difficult to fill, whereas some providers have extensive waiting lists and report being full for the coming terms.

# TORBAY DEMOGRAPHICS



This is calculated using the 2011 census data and 2017 mid-year population estimates (these are the most recent figures available).

### Torbay Population by town

	2011 census		2016 estimates		2017 estimates		Total pop	0-4 pop
	Total pop	0-4 pop	Total pop	0-4 pop	total pop	0-4 pop	%inc/dec 2016-2017	%inc/dec 2016-2017
Brixham	16,693	712	16,730	744	16,977	711	1%	-4%
Paignton	49,021	2267	50,504	2,665	51,004	2660	1%	-0.2%
Torquay	65245	3711	66,649	3,941	67,264	3808	1%	-3%
<b>TOTAL</b>	<b>130,959</b>	<b>6,690</b>	<b>133,883</b>	<b>7,350</b>	<b>135,245</b>	<b>7179</b>	<b>1%</b>	<b>-2%</b>

### Torbay population by ward

Ward	2017 population estimates		
	Total pop	0-4 pop	% under 4
Barton with Watcombe	11925	867	7.3%
Churston with Galmpton	7018	251	3.6%
Clifton with Maidenway	8415	518	6.2%
Cockington with Chelston	7988	422	5.3%
Collaton St Mary	2306	159	6.9%
Ellacombe	8030	550	6.8%
Furzeham with Summercombe	10327	394	3.8%
Goodrington with Roselands	7385	284	3.8%
King's Ash	7471	555	7.4%
Preston	10335	480	4.6%
Roundham with Hyde	8074	413	5.1%
Shiphay	8215	472	5.7%
St Marychurch	12240	580	4.7%
St Peter's with St Mary's	6650	317	4.8%
Tormohun	12269	729	5.9%
Wellswood	6597	188	2.8%
<b>TOTAL</b>	<b>135245</b>	<b>7179</b>	<b>5.3%</b>

These figures above demonstrate an increase in the total population of Torbay, but a decline in the number of 0-4 year olds.

Due to the introduction of new wards in Torbay, the comparisons between the 2011 census and current estimates is not available at ward level.

The population of 0-4 year olds includes 4 year old children who will be in a reception class in school; therefore the numbers of early years children in Torbay is not the exact number stated.

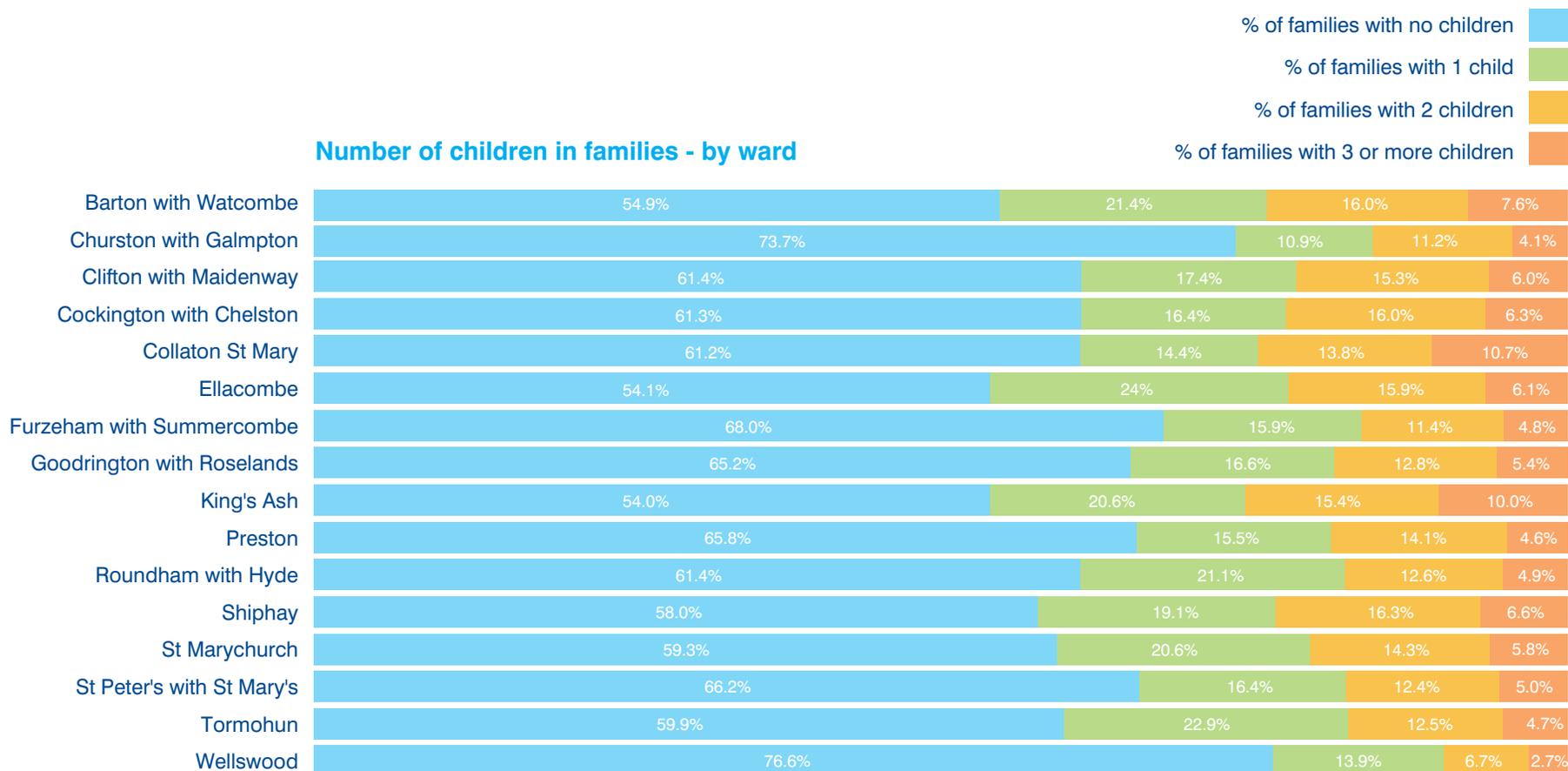
The Joint Strategic Needs Assessment 2018-20 has identified the following key issues affecting children in the Torbay area:

Key Issue	Context	Why it's an issue
Child poverty	Around 1 in 4 of children (23.6%) in Torbay live in relative poverty compared to around 1 in 5 (20.1%) across England	Children living in poverty tend to experience poorer outcomes.
Childhood obesity	24.4% of children aged 4-5 are considered to have excess weight, this is compared to 22.2% in England. Children in Torbay have higher levels of long term health problems or disability.	Obese children are more likely to be absent from school due to illness and experience health related limitations and self-esteem issues. This has a direct impact on outcomes for children.
Children looked after	Torbay has amongst the highest rates of children looked after in England. The rate and number have been increasing in recent years with a particularly significant increase from 2017 to 2018.	Generally children in care continue to have poorer outcomes than the wider population.
Maternal behaviours	Just under a third of pregnant women in Torbay are measured as overweight or obese at their 12 week booking. 1 in 5 women in Torbay smoke during their pregnancy.	Positive maternal health is crucial for healthy development in the womb. The choices pregnant women make are crucial to the healthy development of the foetus.
School readiness and outcomes	There is a significant gap in early year's foundation stage between those eligible for free school meals and non-free school meal pupils. This gap continues to exist across the education pathway.	Generally, children who start school without developing vital readiness, tend to experience poorer outcomes.

The table above, taken from the Local Authority's Joint Strategic Needs Assessment 2018-20 shows that children in Torbay do not all receive a good start in life. Torbay has high levels of deprivation and a quarter of all children live in poverty. These issues continue as the child develops and grows which can lead to poorer outcomes in education. This has been proven to affect the child right through into adulthood, leading to poor achievement, worklessness or health problems.

Research has evidenced that high quality early education can have a positive effect on the educational, cognitive, behavioural and social outcomes of children in the short and long term. Therefore, it is important that those children who are living in poverty have access to good early years education and that there are sufficient, high quality childcare places available to meet the demand.

The table below shows the number of families in Torbay and the number of dependent children in each:

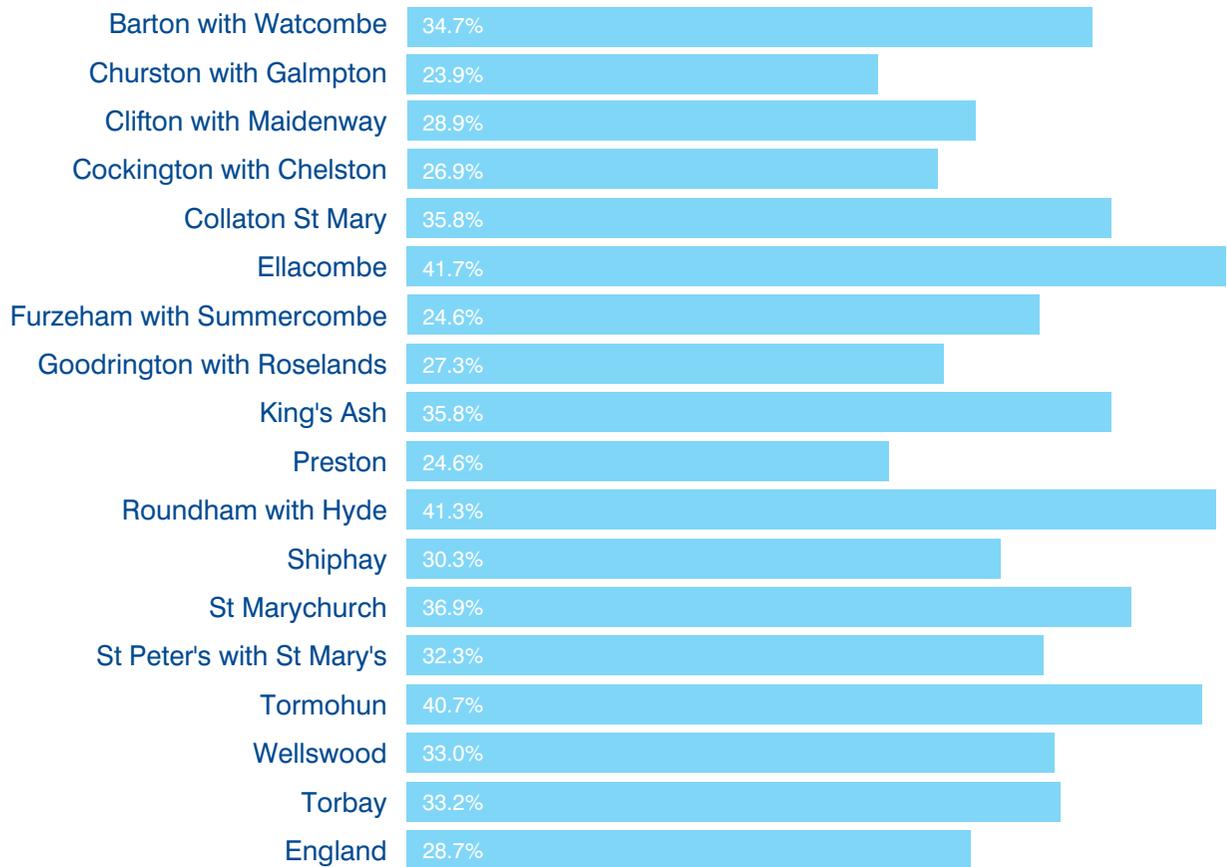


(source: Nomis)

This chart provides an overview of the family dynamics in Torbay. It demonstrates that in all areas of Torbay over half of the families have no children. This is likely to be due to the large numbers of older residents in Torbay (according to the JSNA there are over 44,000 residents over the age of 65 – 33% of the total population).

Collaton St Mary and King's Ash (formerly Blatchcombe ward) show high numbers of families with 3 or more children, closely followed by Barton with Watcombe (formerly Watcombe). This could be linked to the type of housing available in these wards where, according to local authority records, a high percentage of properties are larger houses which accommodate larger families.

The chart below outlines the number of lone parent families in Torbay, broken down to ward level:



(source: Nomis)

The chart shows that there are a particularly large number of lone parent families in Ellacombe, Roundham-with-Hyde and Tormohun. These wards are areas with high levels of deprivation, with many ward areas being in the top 10% most deprived. These are also wards which have a higher percentage of jobseekers allowance claimants (see table on page 14) with those 3 wards having the highest percentage of adults claiming compared with the Torbay average. The statistics above also demonstrate that Torbay overall has a higher average number of lone parent families (33.2%) than the national average (28.7%).

THE TORBAY ECONOMY –  
WORKING FAMILIES AND  
JOB VACANCIES



The Joint Strategic Needs Assessment (JSNA) 2018-20 has identified the following key issues affecting the economy of Torbay:

Key Issue	Context	Why it's an issue?
Ageing Population	The number of people aged over 85 is expected to increase by around 56% over the next decade.	As we age our chance of developing different long term conditions increases. The impact of this could include increased demand on the health and care support.
Care and support	There are significantly higher levels of unpaid carers in the South Devon and Torbay population, many providing more than 50 hours care a week, and many in poor health themselves.	As the population ages, and people with disability and serious illness live longer, they are more likely to live at home. Going forward, we might expect community based care to rely increasingly on family and community members as carers.
Housing	Housing availability, quality, condition, suitability and affordability are an issue across South Devon and Torbay. 45% of Torbay residents are living in the most deprived quintile for indoor deprivation.	There are a range of health related conditions associated with housing in poor conditions.
Local economy	Whilst acknowledging that progress has been made, in 2011, Torbay's economic productivity, as measured through Gross Value Added, was amongst the poorest performing in the UK, at around 60% of the UK average.	Being in good employment is protective of health, whilst being unemployed contributes to poorer health and wellbeing. A poor performing economy has an impact on poverty and on health outcomes for the population.
Health	68% of adults in Torbay are overweight or obese. 14% of the Torbay population smoke. High levels of alcohol related hospital admissions in Torbay.	People with a long term condition are the most frequent users of health care services. With an ageing population, we might expect the number of people with a long term condition to increase.
Poverty	South Devon and Torbay has amongst the highest proportion of households in England identified as being on the edge of poverty, around 29% (45,000 households).	Households across South Devon and Torbay are less likely to be financially resilient to increasing prices. Being on the edge of poverty makes households more susceptible to debt and financial difficulties.

The information demonstrates that there are some factors affecting the Torbay economy which cannot be controlled; for example the large population of residents aged over 65. This impacts on the workforce availability as well as the demands of the workforce in Torbay. For example, there will be fewer adults of working age and also there will be a greater demand for people with caring abilities (nursing homes, home helps etc). Therefore, although the population is ageing in Torbay, it may also provide an opportunity for more jobs for those who are unemployed.

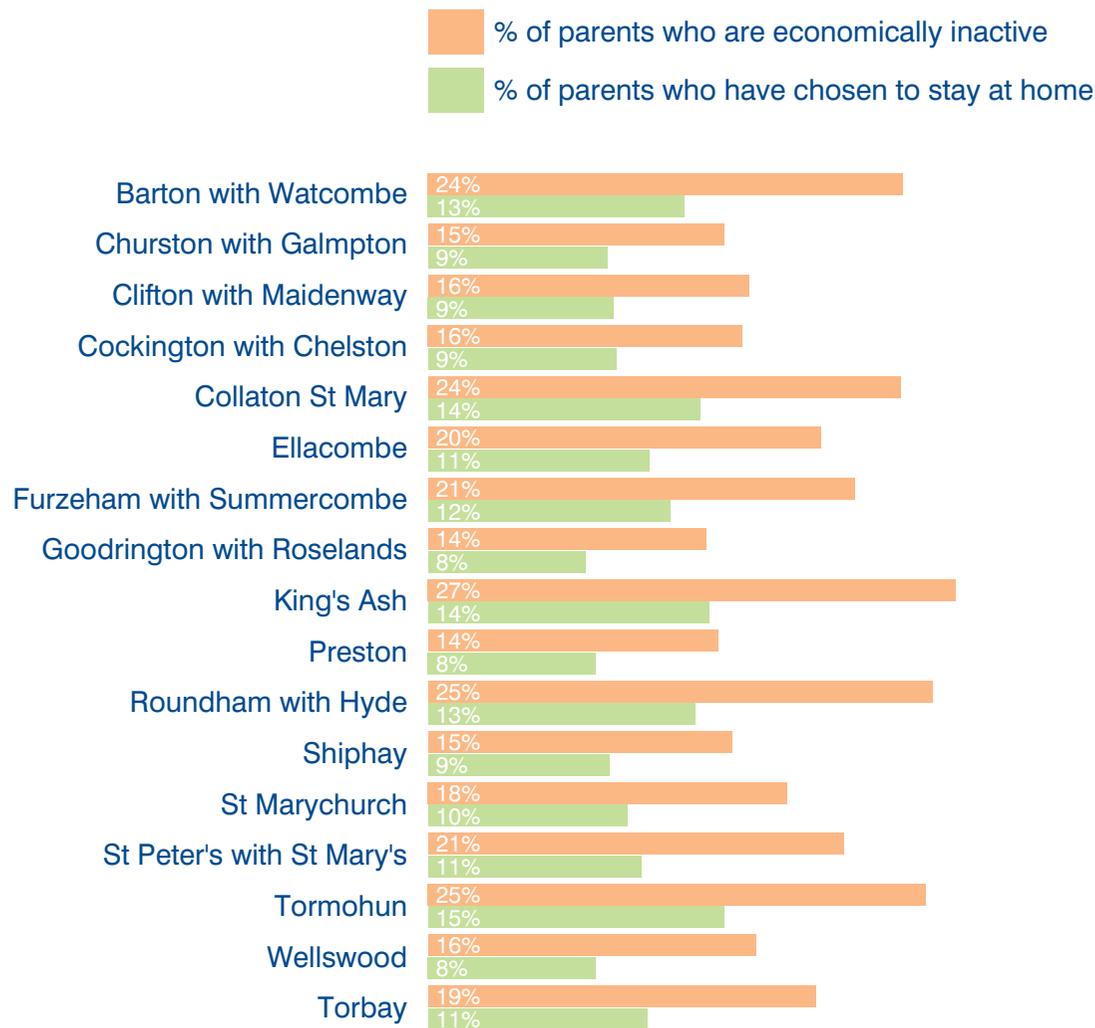
The table below shows the number of jobseekers allowance and universal credit claimants, broken down to ward level:

Ward / Area	Jan-15	Jan-16	Jan-17	Jan-18	Jan-19	2017-2019 average claimants	16-64 age population (2017)	% of JSA/UC claimants of the 16-64 population (2017-2019)
Barton With Watcombe	145	160	100	120	145	122	7,061	1.7%
Churston With Galmpton	32	35	33	29	39	34	3,466	1.0%
Clifton With Maidenway	83	84	66	68	73	69	4,828	1.4%
Cockington With Chelston	91	69	75	62	77	71	4,575	1.6%
Collaton St Mary	16	16	19	25	29	24	1,308	1.8%
Ellacombe	231	196	175	193	233	200	5,101	3.9%
Furzeham With Summercombe	89	76	78	92	97	89	5,359	1.7%
Goodrington With Roselands	41	46	41	46	61	49	4,111	1.2%
King's Ash	109	79	91	98	99	96	4,394	2.2%
Preston	85	80	75	90	100	88	5,567	1.6%
Roundham With Hyde	225	200	190	200	230	207	4,836	4.3%
Shiphay	57	54	61	52	62	58	4,825	1.2%
St Marychurch	143	113	120	135	158	138	6,814	2.0%
St Peter's With St Mary's	76	59	57	73	83	71	3,590	2.0%
Tormohun	393	329	338	369	440	382	7,954	4.8%
Wellswood	91	95	92	80	80	84	3,428	2.5%
Torbay	1,900	1,695	1,610	1,730	1,995	1,778	77,216	2.3%
England	687,110	612,080	617,440	670,475	826,180	704,698	34,950,948	2.0%

(source: Nomis)

There are 3 wards with high numbers of jobseekers allowance claimants (over 3.5%); Ellacombe, Roundham-with-Hyde and Tormohun. These 3 wards also have high numbers of lone parents and have seen an increase in JSA/UC claimants between 2018 and 2019. This is in comparison to a reduction in JSA/UC claimants between 2017 and 2018, with Ellacombe reducing by 1.2%, Roundham-with-Hyde reducing by 1% and Tormohun reducing by 1.1%. The overall number of JSA/UC claimants in Torbay has increased significantly in 2019, returning numbers to a similar level to 2015. This could be linked to the rollout of Universal Credit in Torbay in September 2018.

## Economically inactive parents - by ward



This chart demonstrates the percentage of families who are economically inactive (non-working) in each ward (the orange bar) and by comparison the percentage of parents who have made an active decision to stay at home for varying reasons (the green bar), usually for childcare or to take care of the household. Around half of all economically inactive parents in Torbay have made a conscious decision to stay at home. These numbers will not necessarily affect the number of 30 hour childcare places required in Torbay at the present time as these have taken an active decision to remain at home and this is unlikely to change significantly. The statistics which are likely to have the most notable impact on the need for childcare places in Torbay are the numbers of economically inactive (the orange bar) which is approximately 50% of economically inactive families. These are the parents who the government are targeting to return to work. Barton with Watcombe, Collaton St Mary, King's Ash, Roundham with Hyde and Tormohun have a particularly high number of workless parents. This is acquainted with the high levels of deprivation which can also be attributed to these wards. These areas need particular attention during ongoing planning for childcare sufficiency as there may be higher levels of parents returning to work who require childcare.

(source: Nomis)

# TORBAY CHILDCARE MARKET



In May 2019 Torbay Council undertook a survey of childcare providers to gain a snapshot overview of the childcare market in Torbay. There was a 100% response rate from the PVI and maintained childcare sector and a 75% response rate from the Childminder sector. These are the following registered early years and childcare providers in Torbay:

Type of Provider	Number of Providers 2018	Potential Places* 2018	Number of Providers 2019	Potential Places* 2019
Full Day Care	20	934	20	957
Sessional Pre-schools	12	384	10	324
Maintained Schools and Academies with Nursery Classes	18	598	18	696
Nursery Units of Independent Schools	1	66	1	47
Childminders	82	246	80	252
<b>TOTAL</b>	<b>133</b>	<b>2,228</b>	<b>129</b>	<b>2,276</b>

*\*Potential places indicates the number of children a provider can take at any one time and is based on a provider 'moment in time' survey.*

Torbay has seen a drop in the number of providers following the closure of a full daycare nursery and some changes in the way that providers classify their provider type (moving from sessional to full day care for example). Also, Torbay has seen a decrease in Childminder numbers, although an increase in the number of Childminders working with assistants, hence the number of available places hasn't been greatly affected. Torbay has seen an increase in the number of places in school nursery classes due to extending age ranges and creation of new places.

## Current supply of childcare (0-4) in Torbay

### Private, Voluntary and Independent Childcare Providers spaces – by town (day nurseries, pre-schools and independent schools)

Town	No. of children aged 0-4	Childcare places (0-4) available at a Private Nursery	Childcare places per 100 children	Average Occupancy Level (%)
Brixham	711	45	6	72.7%
Paignton	2,660	444	17	77.8%
Torquay	3,808	839	22	73.4%
<b>TOTAL</b>	<b>7,179</b>	<b>1328</b>	<b>18</b>	<b>74.7%</b>

### School Nursery Class spaces – by town

Town	No. of children aged 0-4	Childcare places (0-4) available at a School Nursery	Childcare places per 100 children	Average Occupancy Level (%)
Brixham	711	96	13	88.0%
Paignton	2660	245	9	89.2%
Torquay	3808	355	9	85.6%
<b>TOTAL</b>	<b>7179</b>	<b>696</b>	<b>10</b>	<b>87.2%</b>

### Childminder (CM) spaces - by town

*(It is important to note that this is an estimate only as childminder spaces vary widely according to their own preferences surrounding ratios, children's individual requirements for care, working hours and working days. The childminding market is also very changeable with many new start-ups and close downs throughout the year)*

Town	No. of children aged 0-4	Childcare places (0-4) available at a Childminder	Childcare places per 100 children	Average Occupancy Level (%)
Brixham	711	48	7	64.4%
Paignton	2660	115	4	59.5%
Torquay	3808	89	2	61.9%
<b>TOTAL</b>	<b>7179</b>	<b>252</b>	<b>3</b>	<b>61.5%</b>

### Total 0-4 spaces (PVI, School and CM) – by town

Town	No. of children aged 0-4	Childcare places (0-4) available at PVI/School/Childminder	Childcare places per 100 children	Average Occupancy Level (%)
Brixham	711	189	26	69.2%
Paignton	2660	804	30	68.5%
Torquay	3808	1283	34	72.5%
<b>TOTAL</b>	<b>7179</b>	<b>2,276</b>	<b>32</b>	<b>69.1%</b>

## Supply and demand for childcare for children aged 0-4 in Torbay by ward

Ward	No. of children aged 0-4	Childcare places (0-4) available at PVI	Childcare places (0-4) available in School	Childcare places (0-4) available at Childminder	Total Childcare (0-4) places available	Childcare places per 100 children	Occupancy Level (%)
Barton With Watcombe	867	141	60	16	217	25	63.3%
Churston With Galmpton	251	52	50	18	120	48	61.6%
Clifton With Maidenway	518	0	52	21	73	14	72.5%
Cockington With Chelston	422	36	0	18	54	13	80.2%
Collaton St Mary	159	92	0	9	101	64	76.7%
Ellacombe	550	54	58	12	124	23	65.7%
Furzeham With Summercombe	394	16	26	26	68	17	76.2%
Goodrington With Roselands	284	95	0	29	124	44	67.0%
King's Ash	555	0	45	18	63	11	61.1%
Preston	480	79	0	14	93	19	73.1%
Roundham With Hyde	413	126	98	6	230	56	70.6%
Shiphay	472	216	92	16	324	69	71.6%
St Marychurch	580	238	59	6	303	52	66.4%
St Peter's With St Mary's	317	29	70	22	121	38	70.1%
Tormohun	729	126	26	21	173	24	66.8%
Wellswood	188	28	60	0	88	47	74.1%
<b>Torbay</b>	<b>7179</b>	<b>1328</b>	<b>696</b>	<b>252</b>	<b>2276</b>	<b>32</b>	<b>69.4%</b>

## All year round childcare analysis

**Childcare supply and demand for children aged 0-4 for all year round places (AYR) in Torbay by town** *This data is based on AYR places offered by day nurseries and AYR childminders. \*some providers offer AYR and term time, so places are counted twice)*

Town	No. of children aged 0-4	AYR places available (0-4)	AYR places per 100 children	AYR Occupancy Level (%)
Brixham	711	63	9	67.7%
Paignton	2660	390	15	72.6%
Torquay	3808	774	20	63.3%
<b>TOTAL</b>	<b>7179</b>	<b>1227</b>	<b>17</b>	<b>67.1%</b>

### Childcare supply and demand for children aged 0-4 for all year round places (AYR) in Torbay by ward

Ward	No. of children aged 0-4	AYR places available (0-4)	AYR places per 100 children	AYR Occupancy Level (%)
Barton With Watcombe	867	151	17	48.1%
Churston With Galmpton	251	66	26	51.8%
Clifton With Maidenway	518	3	1	50.0%
Cockington With Chelston	422	48	11	80.2%
Collaton St Mary	159	68	43	72.9%
Ellacombe	550	60	11	71.1%
Furzeham With Summercombe	394	20	5	80.0%
Goodrington With Roselands	284	104	37	72.7%
King's Ash	555	6	1	85.0%
Preston	480	9	2	92.3%
Roundham With Hyde	413	130	31	63.3%
Shiphay	472	205	43	65.2%
St Marychurch	580	183	32	65.4%
St Peter's With St Mary's	317	47	15	69.2%
Tormohun	729	67	9	52.5%
Wellswood	188	60	32	64.3%
<b>Torbay</b>	<b>7179</b>	<b>1227</b>	<b>17</b>	<b>66.4%</b>

## Term time only childcare analysis

### Childcare supply and demand for children aged 0-4 for Term Time Only places (TTO) in Torbay by town.

*This includes school nursery classes, pre-schools and childminders.*

Town	No. of children aged 0-4	TTO places available (0-4)	TTO places per 100 children	TTO Occupancy Level (%)
Brixham	711	184	26	71.1%
Paignton	2660	775	29	68.6%
Torquay	3808	1254	33	70.3%
<b>TOTAL</b>	<b>7179</b>	<b>2213</b>	<b>31</b>	<b>69.8%</b>

### Childcare supply and demand for children aged 0-4 for Term Time Only places (TTO) in Torbay by ward

Ward	No. of children aged 0-4	TTO places available (0-4)	TTO places per 100 children	TTO Occupancy Level (%)
Barton With Watcombe	867	211	24	72.3%
Churston With Galmpton	251	118	47	61.6%
Clifton With Maidenway	518	70	14	72.5%
Cockington With Chelston	422	45	11	83.6%
Collaton St Mary	159	98	62	76.7%
Ellacombe	550	122	22	65.7%
Furzeham With Summercombe	394	59	15	75.6%
Goodrington With Roselands	284	119	42	67.0%
King's Ash	555	60	11	61.1%
Preston	480	88	18	67.7%
Roundham With Hyde	413	224	54	77.0%
Shiphay	472	323	68	71.6%
St Marychurch	580	303	52	66.4%
St Peter's With St Mary's	317	123	39	70.1%

Tormohun	729	162	22	66.8%
Wellswood	188	88	47	74.1%
<b>Torbay</b>	<b>7179</b>	<b>2213</b>	<b>31</b>	<b>69.8%</b>

## 2 year old funding entitlement

From the term after their second birthday some children are eligible for 15 hours free childcare per week for 38 weeks of the year (or an equivalent amount). Torbay Council has a duty to ensure that all children who want to take up this entitlement are able to do so.

Since the implementation of the 2 year funding scheme in September 2014, the Department of Education (DfE) have provided each LA with estimated numbers of children that will be eligible for the funding in the local area, using records provided by the Department for Work and Pensions. Upon implementation, the local area had around 700 children that were eligible for the funding. Since then, the number of families has reduced significantly and is now around 450 - 500 families who are eligible based on their financial circumstances.

### Childcare supply and demand for free entitlement places (2 year olds) in Torbay by town

*(Places available include private providers, schools offering 2YO places and childminders)*

Town	2YO Population (estimate 2017)	No. of children potentially eligible for 2YO funding	% of 2YO population potentially eligible for funding
Brixham	145	41	28.2%
Paignton	536	158	29.5%
Torquay	774	260	33.6%
<b>TOTAL</b>	<b>1455</b>	<b>459</b>	<b>31.5%</b>

*(Source - ONS Mid-Year Population Estimates 2017 compared with the list issued by the DWP in August 2019)*

Ward	2YO Population (estimate 2017)	No. of families potentially eligible for 2YO funding	% of 2YO population potentially eligible for funding
Berry Head-with-Furzeham	174	63	36.2%
Blatchcombe	55	11	20.0%
Churston-with-Galmpton	98	23	23.5%
Clifton-with-Maidenway	88	16	18.2%

Cockington-with-Chelston	30	8	26.7%
Ellacombe	111	52	46.8%
Goodrington-with-Roselands	74	27	36.5%
Preston	60	16	26.7%
Roundham-with-Hyde	104	41	39.4%
Shiphay-with-the-Willows	101	19	18.8%
St Marychurch	88	40	45.5%
St Mary's-with-Summercombe	97	23	23.7%
Tormohun	125	26	20.8%
Watcombe	71	14	19.7%
	130	75	57.7%
Wellswood	49	5	10.2%
<b>Torbay</b>	<b>1455</b>	<b>459</b>	<b>31.5%</b>

(Source - ONS Mid-Year Population Estimates 2017 compared with the list issued by the DWP in August 2019)

### 3 & 4 year old Universal Entitlement (15 hours)

From the term after their third birthday all children are eligible for 15 hours free childcare per week for 38 weeks of the year. The Local Authority has a duty to ensure that all children who want to take up this entitlement are able to do this.

Town	Approx no. of eligible 3+4YO
Brixham	296
Paignton	1139
Torquay	1547
<b>TOTAL</b>	<b>2982</b>

It is important to recognise that a proportion of the 4 year olds included in this population count will be in a school reception place (approximately 1000-1200 children). Children remain entitled to an early years place until they reach statutory school age the term after their fifth birthday, however on a usual basis there are not more than 5 or 6 children per year who delay entry into school. Therefore the number of 4 year olds has been reduced to account for children in a school reception.

(Source - ONS Mid-Year Population Estimates 2017)

### 3 & 4 year old Universal Entitlement (30 hours)

The entitlement to 30 hours funded childcare for working families is now in the second year of implementation. Upon entering the second year it remains a priority to ensure that there are enough, high quality places available for parents who need them. In the first year of implementation, Torbay did not receive any formal complaints from parents who were unable to access a childcare place.

Town	Approx no. of eligible 3+4YO
Brixham	112
Paignton	402
Torquay	572
<b>TOTAL</b>	<b>1086</b>

(Source – Torbay 2019 summer headcount data)

Some consideration needs to be given to the number of children entitled to 2 year old funding who become entitled to 3 year old funding when they turn 3 years old. The table below gives an idea of the number of 30 hours children who were previously in receipt of 2 year funding.

Total number of funded 2YOs in autumn 2018 who became 3YO funded in spring 2019	Number of funded 2YOs in autumn 2018 who became entitled to 30 hours in spring 2019	% of funded 2YOs who became 30 hours funded in spring 2019
194	27	14

Total number of funded 2YOs in spring 2019 who became 3YO funded in summer 2019	Number of funded 2YOs in spring 2019 who became entitled to 30 hours in summer 2019	% of funded 2YOs who became 30 hours funded in summer 2019
117	41	35

Since the implementation of the 30 hours extended entitlement, the majority of providers do not allocate places for specific age ranges. Therefore it is necessary to look at the places available overall compared to the number of children (2, 3 and 4 year olds) who will be entitled to a funded place.

Town	No. of children potentially eligible for 2YO funding	Approx no. of eligible 3+4YO UNIVERSAL*	Approx no. of eligible 3+4YO EXTENDED	TOTAL number of 15 hour places required	Number of places available	Number of places per 100 children	Average Occupancy Level %
Brixham	41	198	112	351	378	107	69.2%
Paignton	158	753	402	1313	1608	122	68.5%
Torquay	260	1031	572	1863	2566	137	72.5%
<b>TOTAL</b>	<b>459</b>	<b>1982</b>	<b>1086</b>	<b>3527</b>	<b>4552</b>	<b>129</b>	<b>69.1%</b>

*\*This number has been adjusted to account for 4 year olds in a school reception class*

The table above allows analysis of the number of individual 15 hour places required. One funded 2 year old will take one 15 hour place, a universal 3 year old will take one 15 hour place and an extended child will take another 15 hour place. For this purpose, the number of available places per day has been multiplied by 2, on the assumption that one place in a childcare provider would be able to accommodate at least two funded 15 hour places across a week. The number of children entitled to 30 hours is based on estimates using summer term data which is the busiest term of the academic year.

It is therefore evident that Torbay has more than sufficient childcare places to accommodate the need in the area and given the occupancy levels, there is also some room to accommodate increased demand. The local area could be subject to an issue surrounding oversupply of places if birth rates drop. More detailed recommendations can be found within the summary and action plan.

## Access to Wraparound and holiday childcare for working parents

Many parents need wraparound and holiday childcare for school age children to enable them to be able to work. Wraparound childcare is defined as childcare before school (usually from 8am) and after school (usually from school finish time to 5 or 6 o'clock).

The wraparound care places available in Torbay are outlined below:

### Before School

Type of Provider	Number of Providers	Potential Places in BEFORE school care (each day)	Current Occupancy (%)
School	25	832	57.8%
Private Providers	10	158	39.8%
Childminders	24	82	37.1%
<b>TOTAL</b>	<b>59</b>	<b>1072</b>	<b>46.3%</b>

### After School

Type of Provider	Number of Providers	Potential Places in AFTER school care (each day)	Current Occupancy (%)
School	20	542	53.5%
Private Providers	11	198	43.6%
Childminders	27	81	50.1%
<b>TOTAL</b>	<b>58</b>	<b>821</b>	<b>49.3%</b>

Across Torbay 28 out of 30 primary schools offer before school care and 23 offer after school care (2 schools have private providers on site who offer this care). This enables working parents to access wraparound care with relative ease. The information above shows that there is sufficient space in before and after school care offered to meet the needs of working parents. Torbay does not currently have any known issues surrounding the sufficiency of wraparound care for school aged children.

## Holiday Childcare

Type of Provider	Number of Providers offering a holiday childcare scheme
School	2
Private Providers	9
Childminders	39
<b>TOTAL</b>	<b>50</b>

50 providers in Torbay offer some form of holiday childcare for children of all ages. There are also privately operated holiday care providers who are not Ofsted registered and therefore have not been included within this report.

The type of childcare available varies significantly from provider to provider. For example a school may commission an external company to deliver holiday clubs for children aged 5-11 years old, whereas a

childminder might offer one or two places depending on their ratios for each day.

The 2019 parent consultation asked several questions in relation to holiday childcare. There were 383 responses to the consultation. 35% of respondents indicated that they required childcare for their children during the holidays. Of the respondents that said they use or need holiday childcare, 65% indicated that they found it difficult to find suitable holiday childcare.

*“It’s hard to find care at all in summer holidays and half terms. Also it’s very expensive “*

*“Too expensive, have to ask friends/grandparents for childcare cover.”*

*“Often sessions available are not whole day which is required to go to work.”*

*“I now work term time to forget the stress and hassle of trying”*

*“Too expensive. Hours too long (having to pay for full days when only half day is needed). Not enough options other than sports clubs and expensive day care”*

*“Having to use a great deal of annual leave to cover school holiday periods”*

*“Tried holiday club adjacent to school, but not that happy with it. Other options seem limited. Makes school holidays difficult to cover.”*

*“My son has autism, as we live in brixham there is no childcare provision for my son and his additional needs, we have to search out of town to locate childcare in school holidays for my daughter who is 6”*

*“Most clubs are out of my town, expensive and not available for the age of my children. Everything seems to be aimed at slightly older children”*

*“The local holiday club only runs 4 days a week and only until 3pm - no good for full time working. More suitable clubs are too far away and inaccessible on public transport”*

*“High prices for my low income”*

There are 2 common themes running through the responses from parents; availability and affordability. It is evident that there is not sufficient holiday childcare for children in Torbay which meets the needs of parents and this is addressed in the action plan at the end of this document.

## Migration in Torbay for Childcare

The table below shows migration across Torbay for childcare; i.e. the percentage of children who attend a setting in their home ward, who travel within their home town to a setting and who travel outside their home town to a setting. This information is valuable when considering Torbay childcare sufficiency as a whole and at town level.

WARD	% of children attending a setting in their residential ward	% of children attending a setting within their residential town	% children travelling to setting in a different town
Barton With Watcombe	36%	85%	15%
Churston With Galmpton	46%	80%	20%
Clifton With Maidenway	36%	79%	21%
Cockington With Chelston	33%	89%	11%
Collaton St Mary	20%	65%	35%
Ellacombe	45%	94%	6%
Furzeham With Summercombe	70%	90%	10%
Goodrington With Roselands	25%	87%	13%
King's Ash	22%	72%	28%
Preston	49%	85%	15%
Roundham With Hyde	34%	88%	12%
Shiphay	23%	80%	20%
St Marychurch	37%	93%	7%
St Peter's With St Mary's	46%	83%	17%
Tormohun	51%	97%	3%
Wellswood	43%	97%	3%

The above information is also set out in towns below:

TOWN	% of children attending a setting within their residential town	% children travelling to setting in a different town
Brixham	86%	14%
Paignton	81%	19%
Torquay	90%	10%

This information suggests that there is generally sufficient childcare within families home wards and towns to accommodate their needs. There is no set way to calculate how and why parents choose their childcare provider and many will choose a provider close to work rather than close to home. This would mean that there will always be some cross town and cross border migration for childcare.

## Cost of childcare across England

### Price of 25 hours a week childcare for children under three at nurseries and childminders

	Nursery		Childminder	
	under two	Two and over	Under two	Two and over
Great Britain	£127.12	£124.04	£113.31	£112.02
England	£128.98	£125.77	£114.37	£112.92
Scotland	£111.08	£107.86	£104.54	£103.46
Wales	£117.36	£116.19	£105.70	£105.70
East Midlands	£113.48	£113.22	£95.48	£95.94
East of England	£127.78	£126.37	£114.22	£113.88
London, inner	£174.54	£163.01	£159.46	£156.91
London, outer	£151.08	£143.44	£143.69	£138.83
North East	£124.81	£118.00	£102.14	£102.11
North West	£108.03	£103.57	£92.70	£93.37
South East	£137.04	£135.50	£120.40	£117.62
South West	£126.51	£125.00	£115.01	£114.33
West Midlands	£125.87	£123.37	£106.46	£106.11
Yorkshire and Humberside	£107.61	£109.96	£98.66	£97.75
<b>Torbay</b>	<b>£114.00</b>	<b>£114.00</b>	<b>105.50</b>	<b>£105.50</b>

Source: Coram Family and Childcare – Childcare Survey 2019

This information demonstrates that the cost of childcare across Torbay is reasonable compared with regional (South West) and national (England) averages, however it is important to consider the demographic of the area. According to the Nomis 2018 Labour Market Profile, average annual earnings in Torbay are approximately £3400 less than the south west average. Therefore, although Torbay childcare costs are cheaper than the south west average, when you account for the difference in earnings, Torbay costs are high. This correlates with feedback from the parent consultation.

# QUALITY OF CHILDCARE IN TORBAY



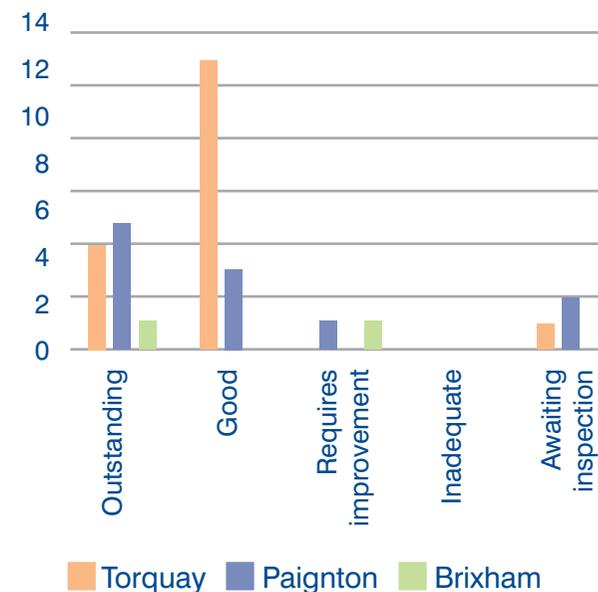
The pie chart opposite shows that 74% of Torbay Early Years providers are good or outstanding, a further 18% are awaiting their inspection following academy conversion or new registration.

In Torbay the majority of all providers are Ofsted graded 'Outstanding' or 'Good'. This means that the majority of children in Torbay receive their early education in a high quality setting. There are a small number of settings who are graded 'Requires Improvement' or are awaiting their inspection.

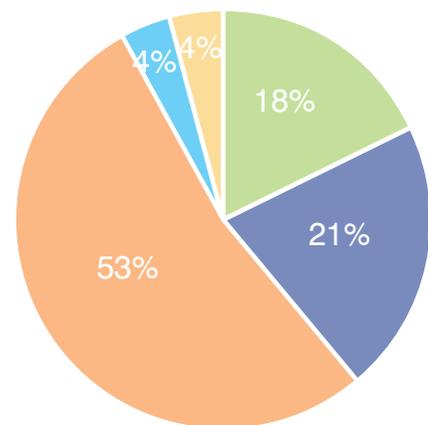
The table below demonstrates PVI Nursery Ofsted grades by town:

OFSTED Grade	Torquay Nurseries		Paignton Nurseries		Brixham Nurseries	
	Number	%	Number	%	Number	%
Outstanding	4	21.0%	5	50.0%	1	50%
Good	13	68.4%	3	30.0%	0	0.0%
Requires Improvement	1	5.3%	0	0.0%	1	50%
Inadequate	0	0.0%	0	0.0%	0	0.0%
Awaiting Inspection	1	5.3%	2	20.0%	0	0.0%

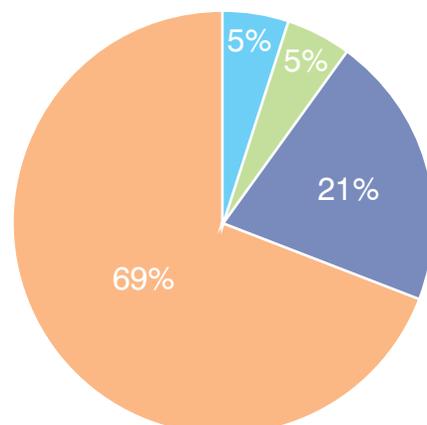
Childminder Ofsted Grades by town



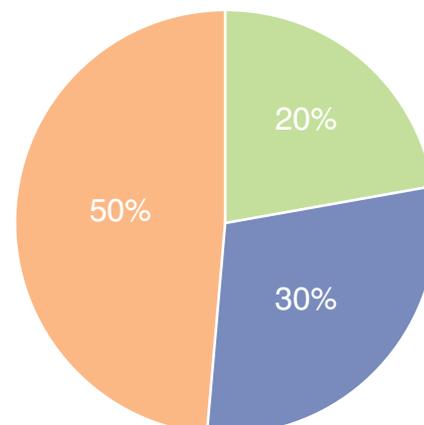
Torbay Ofsted Grades - All Early Years Providers



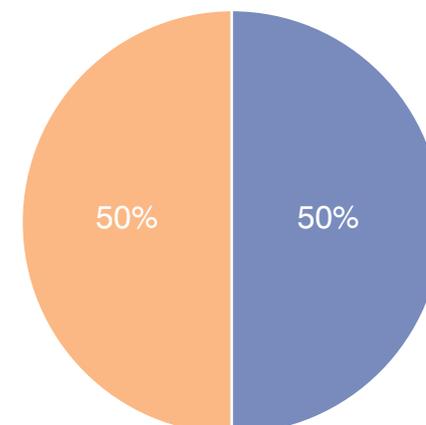
Torbay PVI Nursery Ofsted Grades



Paignton PVI Nursery Ofsted Grades



Brixham PVI Nursery Ofsted Grades



■ Outstanding      ■ Requires improvement      ■ Met  
■ Good                      ■ Awaiting inspection

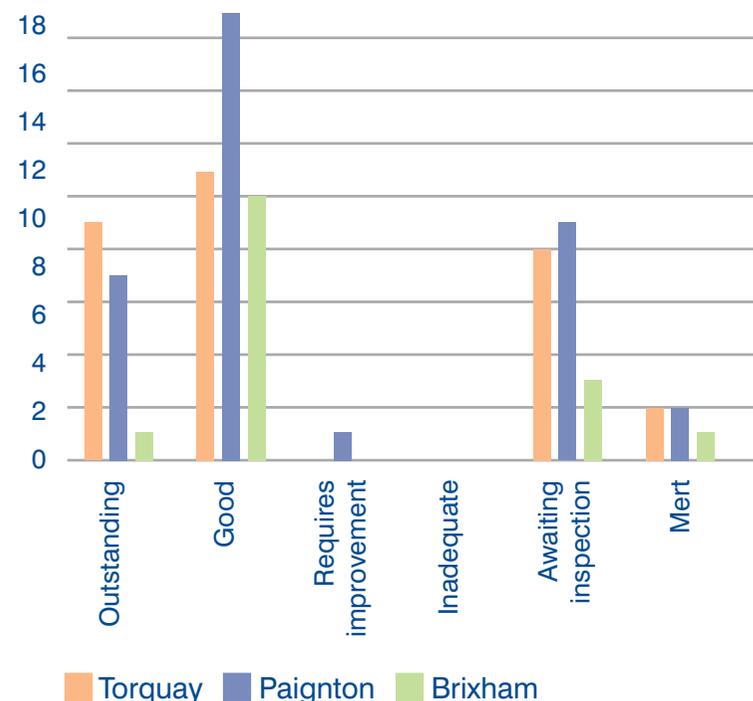
The table below demonstrates Childminder Ofsted grades by town:

OFSTED Grade	Torquay CMs		Paignton CMs		Brixham CMs	
	Number	%	Number	%	Number	%
Outstanding	9	30.0%	7	19.4%	1	6.7%
Good	11	36.7%	17	47.2%	10	66.7%
Requires Improvement	0	0.0%	1	2.8%	0	0.0%
Inadequate	0	0.0%	0	0.0%	0	0.0%
Awaiting Inspection	8	26.7%	9	25.0%	3	20.0%
Met	2	6.7%	2	5.6%	1	6.7%
Not met	0	0.0%	0	0.0%	0	0.0%

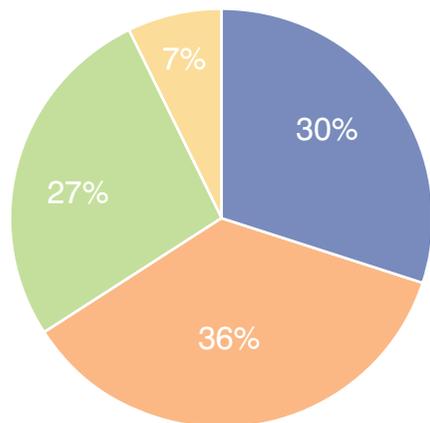
The largest proportion of Childminders in Torbay are Ofsted graded 'Outstanding' or 'Good'. There is 1 childminder within Torbay who is Ofsted graded as 'Requires Improvement'. There are a large number of newly registered childminders following a recruitment drive to encourage new childminders to start up, therefore these childminders are awaiting their Ofsted inspection.

(NB – a 'met' grade is where a childminder is inspected but does not have any early years children on roll.)

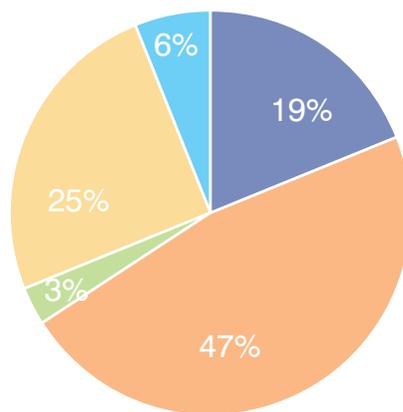
Childminder Ofsted Grades by town



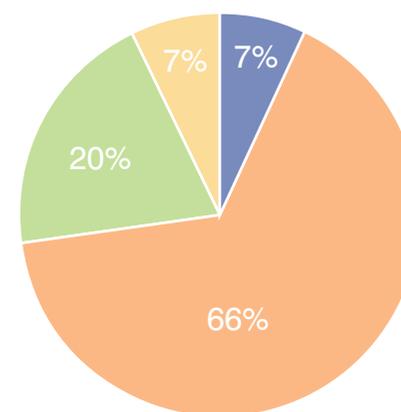
Torquay Childminder Ofsted Grades



Paignton Childminder Ofsted Grades



Brixham Childminder Ofsted Grades



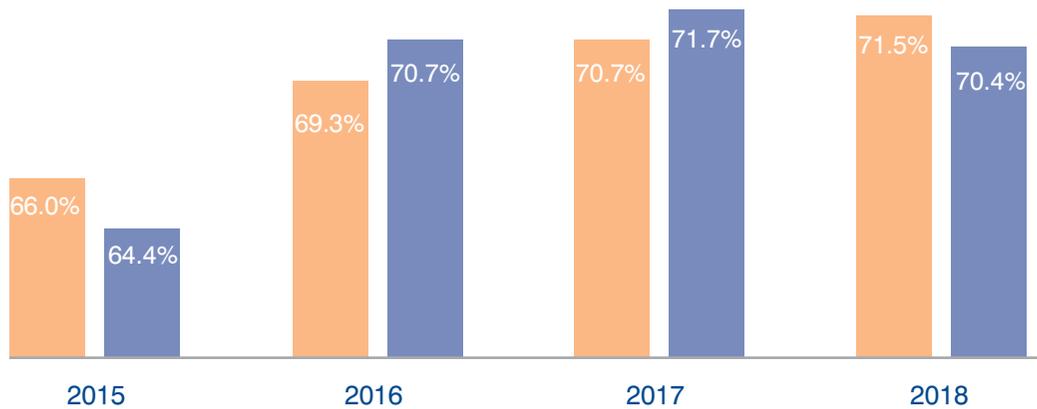
- Outstanding
- Good
- Requires improvement
- Awaiting inspection
- Met

## Data on Children achieving a Good Level of Development (GLD)

Children are defined as having reached a good level of development at the end of the Early Years Foundation Stage (EYFS) in the Reception year, if they have achieved at least the expected level for the Early Learning Goals (ELGs) in the prime areas of learning (personal, social and emotional development; physical development; and communication and language) and the specific areas of mathematics and literacy.

The chart below indicates the percentage of children in Torbay and nationally achieving a good level of development (GLD) at the end of their Reception year:

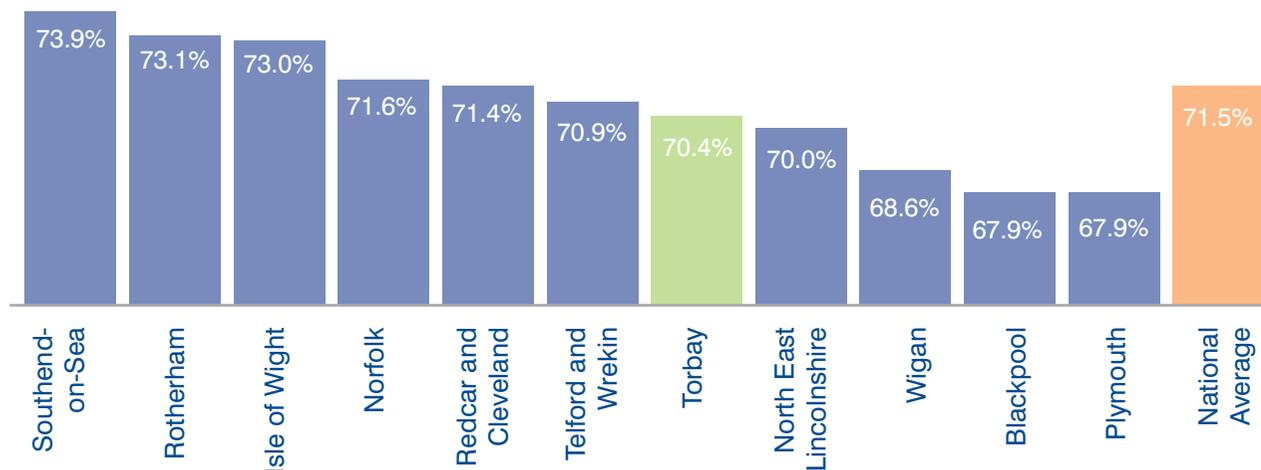
### GLD Data at the end of Reception



At a local level, 70.4 % of children achieved a good level of development at the end of Reception in 2018. There has been a slight drop compared to the data in 2017.

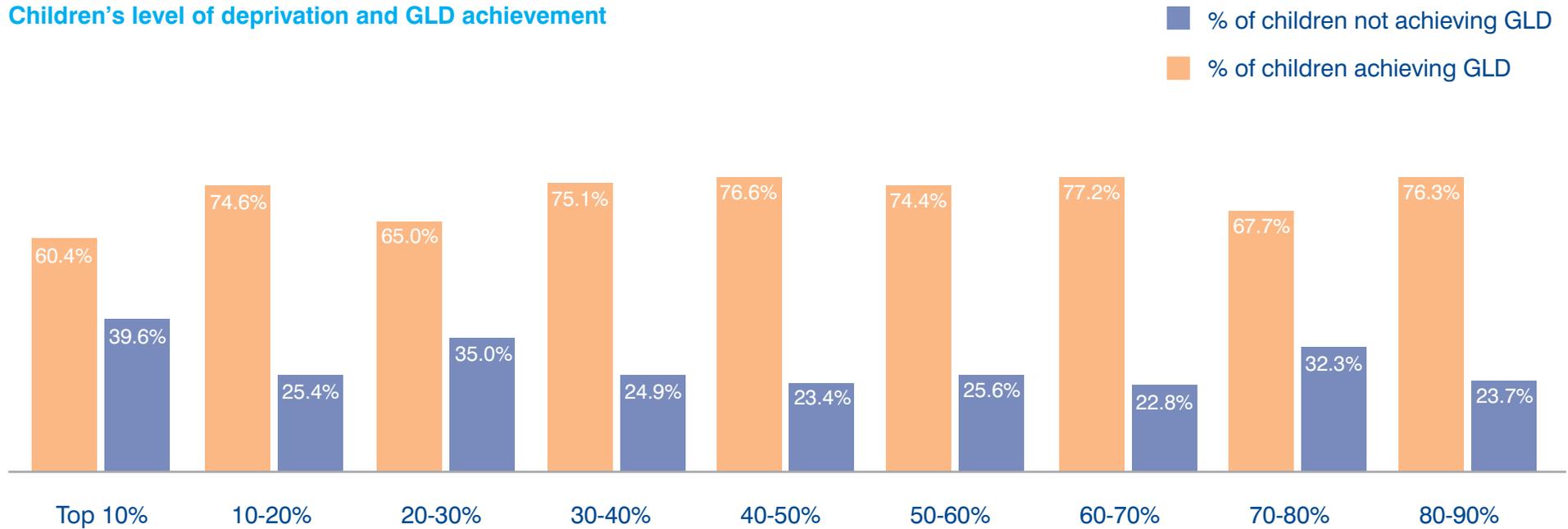
The chart below shows Torbay's performance of GLD achievement in comparison with statistical neighbours:

### Percentage of all children achieving a GLD in Torbay and statistical neighbours



In comparison to our statistical neighbours Torbay is the 7th performing local authority and is performing below national average.

## Children's level of deprivation and GLD achievement



The chart above shows the achievement of a good level of development split down to deprivation level using the child's home postcode and the IDACI 2015 deprivation levels. The table shows that as a general rule, the higher the level of deprivation, the lower the achievement.

# HOUSING DEVELOPMENTS



Below is a table demonstrating numbers of housing completions broken down by town, per year since 2012/13:

	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19
Torquay	176	252	77	161	125	168	200
Paignton	53	204	207	231	150	178	228
Brixham	27	45	18	16	51	68	103
Total	256	501	302	408	326	414	531

Below is a table estimating the number of additional childcare places required as a result of the new housing developments:

	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19
Torquay	2.51	3.60	1.10	4.5	3.4	4.3	5.5
Paignton	0.76	2.91	2.96	6.4	4.0	4.6	6.3
Brixham	0.39	0.64	0.26	0.5	1.4	1.7	2.9
Total	3.66	7.16	4.31	11.4	8.8	10.6	14.7

This shows that the current impact of housing developments in Torbay has a minor influence on the number of childcare places required. There are some new housing developments planned between 2016 and 2020 in Torbay. All new housing developments in Torbay are planned for and analysed to ensure that in the schools planning process, the additional school/childcare places are planned for. There are plans for a new school to open in Torbay to accommodate the growing number of children in the area. All new schools will have due consideration given to nursery provision for 2 to 5 year olds.

There is a growing trend that the new housing developments, especially in the Paignton area, are attracting families with multiple children. This has been accounted for with the planned new schools offering nursery provision.

# PARENTAL DEMAND



The Local Authority consulted with parents in May 2019 to establish demand and needs for childcare within Torbay.

An overview of the results from the survey can be found below:

- 391 responses to the questionnaire (not all 391 answered all questions)
- 303/391 have children aged under 5 years old – 77%
- 33/391 have a child with a special educational need or disability (SEND) –8%
- 331/391 consider themselves to be a ‘working household’ – 85%
- 310/389 use childcare to enable them to work – 80%
- 279/383 found it easy to find a place with an early years provider – 73%
- 104/383 found it difficult to find a place with an early years provider – 27% (see some example reasons below)
  - *Most childminders were full*
  - *Needed flexible days as I work alternate days on a two week timetable*
  - *Waiting list took a year to get a place*
  - *Often places are booked up, don't offer care past 5pm or don't cover school holidays*
  - *All of the closest providers would only take children over the age of two. I needed childcare from aged 6 months and have to use a provider that requires a car journey to reach.*
  - *Getting hours that fit with shift work*
  - *A lot of places was full or didn't take on until the September*
- 120/328 find childcare expensive and unaffordable – 37%
  - *More than half of the respondents who found childcare expensive indicated that they are not entitled to any funding or support with childcare costs.*
- 265/384 were able to access childcare on the days and at the times they required – 69%
- 51/384 stated that they were not able to access childcare at suitable times – 13%. See below for examples of reasons provided:
  - *Need cover from 7am till 7pm*
  - *We wanted mornings but there wasn't any places left for any morning sessions*
  - *Limited places for days required, had to change working days to fit around nursery.*
  - *I had to wait 8 months for more hours/days*
  - *I could only get him in at spaces that were available. However for the new year coming I have been offered more available times to suit.*
- 116/359 indicated that they have to pay their provider for additional extras – 32%. The majority of these charges relate to food; see below for examples of some of the charges:
  - *Lunch £3 a day*

- £15 per term towards healthy snacks
- Nappies and soya milk as child has cows milk protein allergy
- Nappies, lunch and dinner
- I provide nappies and wet wipes and pay extra for lunch
- Our childminder charges £6 to cover her costs as we use the 30 hour funding with her. We pay an extra fee for 8am start (breakfast club) and lunch.

These are some of the general parent comments:

- *I'm a single parent who works 16 hours a week, without early years childcare I wouldn't have been able to go back to work. My daughter started nursery at 2 years old and is thriving from it.*
- *working parents hardly get any support for their children age 0 to 3.*
- *I think childcare in Torbay is easy enough to come across but it is not realistically affordable. Because myself and my husband work full time we are expected to be able to afford childcare. Nursery fees run at £40 for not even a full day.*
- *I think it's a massive help and my daughter loves going to nursery and learns so much from it*
- *I would find it helpful for work to have a breakfast club that started from 7.30am or school holiday childcare which is more affordable for 2 children.*
- *I only work 12 hours a week. I would love to work more but have to wait for the government funding as I can't afford to pay more childcare.*
- *My children have benefited and enjoyed exploring a childcare setting. I just feel that parents who work are not given much support in childcare cost compared to others who wish to not work.*
- *The nursery was very good, and my child enjoyed going and he gained a lot of different skills.*
- *15 hours free funding for 2 year olds should be available for working parents and not for people on benefits and not working. I have had to pay alot of money until my child received 30 hours free funding at 3 years old.*
- *I currently use family members for childcare in holidays as would find it too costly to use a provider for childcare.*
- *The 30 hours scheme has made it much easier to get back to full time employment*

Torbay has not received any formal complaints from parents that they are unable to access a suitable place for their child, although the consultation did identify that parents of children with SEND find it more difficult to access a suitable place. More can be found on this in the SEND section of this report. Many of the comments from parents related to the affordability of childcare and the availability of funding. Both of these things are beyond the control of the Local Authority. Providers and childminders set their own charges for childcare. Whilst the Local Authority can provide some level of advice, the costs are down to the provider to set. Similarly, the policies for early years funding is set centrally by government, so the Local Authority has no control over who is entitled to the funding. Therefore, whilst it is evident that parents are not always happy with the cost of childcare, it is clear that the needs of the majority of parents in the local area are met on a general basis.

SERVICES AVAILABLE  
TO FAMILIES IN TORBAY



## Family Information Service

The Family Information Service (FIS) provides up to date information to families about childcare, activities and advice and support services in Torbay. It can be accessed by anyone online through [fis.torbay.gov.uk](http://fis.torbay.gov.uk), via the free phone line, 0800 328 5974, by email, [fisenquiries@torbay.gov.uk](mailto:fisenquiries@torbay.gov.uk), and face to face in the reception area on Union Street in Torquay. Details of Ofsted registered childcare in Torbay are received by the FIS directly from Ofsted and additional information is added by childcare providers.

The FIS offers support to any family looking for childcare including those claiming funded hours for 2, 3 and 4 year olds. Advisors within the FIS are able to find out about particular vacancies and arrange visits for families who find it more difficult to arrange a place.

The FIS holds details of many other activities and events such as sports clubs, uniformed groups, children's centre services and youth groups that may support children, young people and their families while they are growing up. As part of the SEND reforms, Torbay Directory also hosts the Local Offer for education, health and social care providers to enable families to access more detailed information about services available for children and young people with a special educational need or disability.

Within the parent consultation, parents were asked how easily they were able to access information about childcare providers. The majority of parents responded that they were able to locate suitable information about childcare providers through the internet and a quarter of respondents who use the internet have used the FIS website to look at childcare provision. There were some suggestions for ways to improve this service and some general comments which have been shared with the FIS team for review and development where appropriate:

*"Have a central website where people can go on and rate people they have used. Builds up recommended babysitters too as nowadays so difficult to trust anyone"*

*"I think Torbay Council have a wealth of information on their website available which is easy to access and user friendly."*

*"Provide clear information to all employers that they can include for employees on their return to work."*

*"Provide information to health visitors to pass on. Maybe have a dedicated web page on website listing all available childcare providers with prices and reviews etc."*

*"Ask childminders to keep up to date vacancies on the childcare website"*

*"Have a website that shows all childcare options. Where they are with a map and ratings from ofsted as well as parents/ carers comments. It would make it easier to compare them and find the most suitable place for our children. Similar to the way we can compare schools in the area on your website."*

## Children's Centres

Torbay Children's Centres have centres in Torquay, Paignton and Brixham offering drop-in, workshops, Stay & Plays, Play Cafes, antenatal sessions and fun activities for families with children under 5 years old. The aim of all Children's Centres within the locality is to improve outcomes for young children and their families by:

- Reducing inequalities in child development and school readiness
- Improving parent's aspirations, self-esteem and parenting skills
- Improving child and family health and life chances

Children's Centres contribute to ensuring that every child gets the best start in life. They also work towards better opportunities for parents, and a stronger and safer community.

## Early Help

The Early Help Service guides and assists children and families and professionals through the process of getting the right help to meet need. Early Help is delivered in the following ways:

### 1. Early Help professionals Consultation Line

Since 1st August 2017 the Early Help Consultation Line has been in operation. The line is designed to provide advice to professionals who think that they have a family in need of Early Help. The consultation line is manned by a duty Social Worker who is able to provide advice and signposting for services that might be of support to the families that you are working with. The number to call is 01803 208525 and the line is open weekday mornings from 9am - 12pm.

### 2. Targeted Help Pathway

There are two pathways into targeted help. The first is when a family are stepped down from statutory intervention at level 4 to targeted help at level 3 and the second is through the MASH.

When the level of need is more complex and involves two or three needs that require several services to work together, then a Targeted Help Request for Service should be completed and submitted to the Multi-Agency Safeguarding Hub (MASH).

The Early Help process guides and assists children and families and professionals so that they can get the right help to meet need. The MASH screens all referrals and ensures that Targeted Help is the right level of support to offer, and that there is enough information in the Request for Service. Information on thresholds and levels of need can be found in TSCB Threshold Document. For further information please see MASH Operational Procedures.

When completing a Targeted Help Request for Targeted Support assessment it's critical that this is discussed with the family and consent is gained from the family prior to making the request. If you are unsure of the level of need please contact the Consultation Line for advice.

### **3. Targeted Help Panel**

Once a request for Targeted Support has been screened and reviewed by MASH. This will be passed to Targeted Help. The Targeted Help panel is a weekly multi-agency meeting which explores and discusses support requests. The aim of the panel is to make decisions about support and intervention for children and families and identify the most appropriate service to allocate a Targeted Help Co-ordinator to work with the family.

The panel is attended by a wide range of professionals from the public sector, community and voluntary services. The panel will provide relevant information about children and young people already known to them and discuss the best support plan for the family.

Once it has been determined during panel who the Targeted Help Co-ordinator is the targeted Help Team record this information on both multi-agency panel minutes and on the child's record. The Targeted help team will review the progress made against the plan initially at 6 weeks and up to a maximum of 12 weeks.

The review will ascertain whether support is still being provided, who is working with the family and whether the support is proving effective in meeting the family's needs. The case will remain open on the children's data base until any support or intervention has been completed and the outcome recorded.

### **4. Targeted Help Co-ordinator and Team Around the Family**

#### **Team Around the Family**

A Team Around the Family is a term used when a family is receiving support from a range of people who are working together to improve outcomes for a family. The support being provided to a family could include Universal Services, targeted intervention or support via the Community or Voluntary Sector.

A family's needs could be anything from an educational issue, a health difficulty, financial worries or perhaps housing, which require more than two or three professional's expertise. A Team around the Family should be supporting any family need or difficulty that impact on children and without being addressed could affect a child's developmental milestones and outcomes in the future. Through working with a Team Around the Family, children's support needs and difficulties can be addressed together to avoid things escalating. If a parent or carer is worried about lots of aspects of their life and the situation they feel may become unmanageable this is when through the support of a Team Around the Family they can feel supported and enabled to manage things progressively, until all needs have been addressed.

#### **Targeted Help Co-ordinator**

Within a Team Around the Family the Targeted Help Co-ordinator will provide advice, support and guidance to the family within the context of their role, while working closely with other agencies to create a Single TAF Plan. With a family's involvement a Targeted Help Co-ordinator coordinates

services so needs are addressed progressively without feeling overwhelming. The Targeted Help Co-ordinator speaks to relevant professionals and organises an initial meeting so parents or carers and young people (if they wish to be involved) and agencies can meet to develop a Single TAF Plan. The family is supported to take part in this process and is consulted with throughout.

Once a Team Around the Family meeting has taken place and a plan is created the family and the professionals involved will have joint responsibility for achieving outcomes to reduce the level of need and any potential difficulties within the family situation.

The Team Around the Family then continue to talk to each other regularly, with the family continuously being involved to ensure things are 'on track' and the right support is in place at the right time.

# SPECIAL EDUCATIONAL NEEDS AND DISABILITIES

*"All children and young people with special educational needs or disabilities (SEND) should be able to reach their full potential in school. They should also be supported to make a successful transition into adulthood, whether into employment, further or higher education or training"*

Department for Education



8% of the respondents to the parent consultation reported that they have a child with SEND. The consultation included SEND specific questions of which a summary of responses can be found below:

- 21/33 indicated they consider themselves to live in a working household – 64%
- 17/33 found it easy to locate a suitable early years place for their child with SEND – 52%

When asked how easy it is to locate suitable childcare for children with SEND, 48% of the respondents who have children with SEND reported difficulties finding a suitable place. Those who responded were asked for additional information around this and below is an example of some of the responses:

*“I cannot find after school care or holiday care that meets my SEN child’s needs which stops me from being able to work”*

*“my child has autism, and needs one to one help”*

*“Can’t find anywhere to take a SEND child during holiday time”*

*“Care is expensive, can only find sports orientated holiday care and although our son loves sports he has a disability with his leg and nervous to send him.”*

*“My son was quite frequently excluded from the early years provision as they had no experience what so ever with autism”*

*“It took 6+ years to get a correct diagnosis for my child”*

*“I was not allowed certain times due to lack of staff to be able to cater for his needs”*

*“Child was not given an EHCP until after he started school.”*

## **Access to childcare for children with Special Educational Needs and Disabilities (SEND)**

To respond to the growing demand for support of children with SEND in Torbay, the Council provides settings with the opportunity to receive additional funding called Activity Led Funding for Early Years (ALFEY funding). This funding provides financial support to settings to allow them to be inclusive of all children and provide extra support and resources for children with SEND; even if they do not have a statement or EHCP. The settings Special Educational Needs Coordinator (SENCo) makes an application to the Early Years Team. The application is assessed by a panel and funding is allocated as appropriate to the setting based on an hourly rate percentage which is judged by the child’s level of need.

This funding can provide financial support for 1:1 care for children or allow equipment and resources to be purchased to support the setting in delivering inclusive early education for the child. The result of this funding is encouraging all settings in Torbay to be fully inclusive, improving parental confidence and reducing demand for places in Torbay’s only specialist SEND school, Mayfield. In 2018/19 the Local Authority provided over £265,000 of additional funding to Torbay settings to support inclusion of children with SEND, supporting between 75 and 100 children each term.

The Torbay Local Offer describes the services and support for children and young people with SEND and helps their families to make informed choices about the support they receive. The Torbay SEND team includes 4 case workers who provide regular support to children and young people with complex special educational needs within an early years, school or further education setting. Case workers are responsible for coordinating new requests for statutory education, health and care plan assessments. The SEND team also has Education Health & Care Plan Officers who are responsible for drafting new ECHPs in response to requests for statutory assessment.

The SEND team are responsible for ensuring that special educational provision is made available to children who need it following a statutory assessment.

A statutory Assessment is a process where information is collected from the parents, child/young person and professionals. This then allows the Local Authority to gain a clear picture of the education, health and care needs of the child /young person. A request for statutory assessment can be made by a parent or requested by a child's school/setting. This can be done by downloading and completing the 'Request for Statutory Assessment Form'. The Authority will then consider whether to carry out an assessment. Requests are considered by the 'SEND Panel' which includes SENCOs, an Educational Psychologist and Health and Social Care representatives. The decision as to whether to carry out a statutory assessment remains with the Authority.

If the team decide to conduct an Education, Health and Care assessment then an SEN Officer will be appointed. This will be the person who keeps parents updated on their child's assessment. The SEN Officer will meet with them, listen and collate any additional information they may have. As well as this, education, health and care professionals involved with the child or young person will be asked to submit information as their contribution to the plan. When all of the information has been gathered, those involved in the assessment stage, along with parents, will propose the support needed for the child or young person to achieve their required outcomes. This will be recorded in the child's Education, Health and Care Plan. The SEN team do not teach the child or young person, but will support the educational institution that they attend by a monitoring and review process, which helps to ensure that their needs are being met and that educational progress is being made.

This approach allows all schools and settings to be as inclusive as possible and respond to the needs of all children.

For children with severe and profound learning difficulties or disabilities there is the possibility of attending Mayfield Special School which accommodates children from age 2 to 19 years old. Admission to the school is decided by the Local Authority and is based upon the above process for SEND statutory assessments. Those with more severe difficulties who cannot be accommodated in a mainstream school will instead receive their education in this fully inclusive format.

Torbay provides the following services for children as part of the Local Offer:

- Educational Psychology – Torbay's Educational Psychologists (EPs) have had experience working with children or young people and have also had additional training and experience in how children and young people learn and develop. They work closely with teachers and parents to help children who are having difficulties with learning and general development, including reading, writing, spelling and numbers; emotions and behaviour; making relationships with other children and adults. The EPs offer teachers and, in some cases, parents

suggestions about how they can help their child's development and learning. The advice that they offer to teachers is usually to suggest ways to improve a child's learning or behaviour and ways to help children with learning difficulties to cope with their work in class.

- Children's Disability Service – This service comprises a specialist team of occupational therapists, social workers and community care workers, key workers and physiotherapists to support children under 18 with disabilities and their families. The team's work also includes the management and support of holiday play schemes, Saturday clubs and sitting services. The Inclusion Worker is also based within this team.
- Portage and Early Support Service - Portage is a home teaching service for families who have a pre-school child who has additional needs or a disability. The success and popularity of portage is based on the fact that it promotes parents as the key figure in the development of their child. All Portage schemes are built around four main activities weekly home visiting by a trained home visitor, weekly written teaching activities designed for each individual child and parent, teaching and recording carried out by the parent and regular supervision of the home visitor. Home visitors liaise with any other people involved with the child to make sure everyone is working to common goals. Portage have regular meetings with parents and other professionals involved to monitor progress and celebrate achievements.
- Hearing Support – This service provides advice and guidance to families of hearing impaired children. Home visits are available for pre-school aged children and the service provides training for nurseries and schools.
- Special Needs Play Scheme and Saturday Club – This is a free service available through a referral process and is aimed at children with severe to profound physical and/or learning difficulties. The service is available Monday to Saturday.
- Speech and Language Service – This service aims to enable the members of the population of South Devon with communication disorders and their related conditions to achieve and maintain their communication potential by offering assessment, diagnosis, therapy and support. The service is provided, following a referral, to children with speech or language disorders/delay, severe learning difficulties, disorders following an injury, maxilla facial disorders (e.g. cleft palate), mild to moderate hearing loss, disorders of fluency (stammering), voice disorders or feeding difficulties.

A SEND specific action plan can be found at the end of this document.

## SUMMARY OF KEY FINDINGS & ACTION PLAN

This report demonstrates that there are sufficient childcare places to meet the requirements for funded children in Torbay. There is not a great deal of capacity, especially in school nursery classes, so there is a need for growth to accommodate the growing numbers of young children in Torbay, through increased birth rates and migration into Torbay from other areas. There is also a need to accommodate children aged under 2 who are not yet funded. Taking this into account alongside the fact that Torbay has just enough places to accommodate funded children, sufficiency of places will likely still be an issue which could be particularly prevalent in some wards. However, Torbay is able to meet its statutory duty to ensure sufficiency of places for children entitled to a funded place across the local area as a whole.



A summary of each ward is outlined in the table below:

Ward	Ward summary and notes	
	Population information and deprivation data	Childcare Places and Occupancy
Barton With Watcombe	<ul style="list-style-type: none"> <li>Approximately 37% of the residents in this ward are considered to be within the 20% most deprived in England. This ward is an area of significant deprivation</li> <li>7.3% of the ward population are aged under 4 years old</li> <li>A high number of families have 2 or more children</li> <li>35% of families in Barton with Watcombe are lone parent; slightly above the Torbay average</li> <li>This ward has a lower than average number of benefits claimants</li> <li>Higher than average number of workless parents</li> <li>A high proportion of the population of 2 year olds are entitled to the 2 year funding</li> </ul>	<ul style="list-style-type: none"> <li>25 childcare places per 100 children</li> <li>Average occupancy of providers in the ward is 63.3%</li> <li>Occupancy is higher in term time only providers in this ward</li> <li>36% of ward residents attend a setting within their home ward; 49% travel to a different ward in the same town</li> </ul>
Churston With Galmpton	<ul style="list-style-type: none"> <li>This ward is considered to be affluent. 0% of the residents are considered to be deprived</li> <li>3.6% of the ward population are aged under 4 years old</li> <li>Low number of families have 2 or more children</li> <li>24% of families in Churston with Galmpton are lone parent; below the Torbay and national averages</li> <li>This ward has a much lower than average number of benefits claimants</li> <li>Low number of workless parents</li> <li>A low proportion of the population of 2 year olds are entitled to the 2 year funding</li> </ul>	<ul style="list-style-type: none"> <li>48 childcare places per 100 children</li> <li>Average occupancy of providers in the ward is 61.6%</li> <li>Occupancy is slightly higher in term time only providers in this ward</li> <li>46% of ward residents attend a setting within their home ward; 34% travel to a different ward in the same town</li> </ul>

Ward	Ward summary and notes	
	Population information and deprivation data	Childcare Places and Occupancy
Clifton With Maidenway	<ul style="list-style-type: none"> <li>Approximately 9% of the residents in this ward are considered to be within the 20% most deprived in England</li> <li>6.2% of the ward population are aged under 4 years old</li> <li>A high number of families have 2 or more children</li> <li>29% of families in Clifton with Maidenway are lone parent; below the Torbay average but in line with the national average</li> <li>This ward has a lower than average number of benefits claimants</li> <li>Low number of workless parents</li> <li>A low proportion of the population of 2 year olds are entitled to the 2 year funding.</li> </ul>	<ul style="list-style-type: none"> <li>14 places per 100 children</li> <li>Average occupancy of providers in the ward is 72.5%</li> <li>Occupancy is higher in term time only providers in this ward</li> <li>36% of ward residents attend a setting within their home ward; 43% travel to a different ward in the same town</li> </ul>
Cockington With Chelston	<ul style="list-style-type: none"> <li>Approximately 12% of the residents in this ward are considered to be within the 20% most deprived in England</li> <li>5.3% of the ward population are aged under 4 years old</li> <li>A high number of families have 2 or more children</li> <li>27% of families in Cockington With Chelston are lone parent; below the Torbay and national averages</li> <li>This ward has a lower than average number of benefits claimants</li> <li>Low number of workless parents</li> <li>A low proportion of the population of 2 year olds are entitled to the 2 year funding</li> </ul>	<ul style="list-style-type: none"> <li>13 childcare places per 100 children</li> <li>Average occupancy of providers in the ward is 80.2%</li> <li>Occupancy is slightly higher in term time only providers in this ward</li> <li>33% of ward residents attend a setting within their home ward; 56% travel to a different ward in the same town</li> </ul>
Collaton St Mary	<ul style="list-style-type: none"> <li>Approximately 57% of the residents in this ward are considered to be within the 20% most deprived in England. This ward is an area of significant deprivation.</li> <li>6.9% of the ward population are aged under 4 years old</li> <li>A high number of families have 2 or more children</li> <li>36% of families in Cockington With Chelston are lone parent; above the Torbay and national averages</li> <li>This ward has a lower than average number of benefits claimants</li> <li>Higher than average number of workless parents</li> <li>A low proportion of the population of 2 year olds are entitled to the 2 year funding</li> </ul>	<ul style="list-style-type: none"> <li>64 childcare places per 100 children</li> <li>Average occupancy of providers in the ward is 76.7%</li> <li>There is little difference in the occupancy between term time only and all year round providers in this ward</li> <li>20% of ward residents attend a setting within their home ward; 45% travel to a different ward in the same town. 35% of residents in this ward travel to a different town to access their childcare place.</li> </ul>

Ward	Ward summary and notes	
	Population information and deprivation data	Childcare Places and Occupancy
Ellacombe	<ul style="list-style-type: none"> <li>Approximately 81% of the residents in this ward are considered to be within the 20% most deprived in England. This ward is an area of significant deprivation</li> <li>6.8% of the ward population are aged under 4 years old</li> <li>A high number of families have 2 or more children</li> <li>41.7% of families in Ellacombe are lone parent; significantly above the Torbay and national averages</li> <li>This ward has a high number of benefits claimants</li> <li>Low number of workless parents</li> <li>A very high proportion of the population of 2 year olds are entitled to the 2 year funding</li> </ul>	<ul style="list-style-type: none"> <li>23 childcare places per 100 children</li> <li>Average occupancy of providers in the ward is 65.7%</li> <li>All year round providers have slightly higher occupancy than term time only providers</li> <li>45% of ward residents attend a setting within their home ward; 49% travel to a different ward in the same town. Only 6% of residents in this ward travel to a different town to access their childcare place</li> </ul>
Furzeham With Summercombe	<ul style="list-style-type: none"> <li>Approximately 3% of the residents in this ward are considered to be within the 20% most deprived in England.</li> <li>3.8% of the ward population are aged under 4 years old</li> <li>A low number of families have 2 or more children</li> <li>32% of families in Furzeham with Summercombe are lone parent; just below the Torbay average but above national average</li> <li>This ward has a lower than average number of benefits claimants</li> <li>Low number of workless parents</li> <li>A high proportion of the population of 2 year olds are entitled to the 2 year funding</li> </ul>	<ul style="list-style-type: none"> <li>17 childcare places per 100 children</li> <li>Average occupancy of providers in the ward is 76.2%</li> <li>All year round providers have slightly higher occupancy than term time only providers</li> <li>70% of ward residents attend a setting within their home ward; 20% travel to a different ward in the same town. Only 10% of residents in this ward travel to a different town to access their childcare place</li> </ul>
Goodrington With Roselands	<ul style="list-style-type: none"> <li>This ward is considered to be affluent. 0% of the residents are considered to be deprived</li> <li>3.8% of the ward population are aged under 4 years old</li> <li>A low number of families have 2 or more children</li> <li>27% of families in Goodrington with Roselands are lone parent; below the Torbay and national averages</li> <li>This ward has a lower than average number of benefits claimants</li> <li>Low number of workless parents</li> <li>A high proportion of the population of 2 year olds are entitled to the 2 year funding</li> </ul>	<ul style="list-style-type: none"> <li>44 childcare places per 100 children</li> <li>Average occupancy of providers in the ward is 67%</li> <li>All year round providers have slightly higher occupancy than term time only providers</li> <li>25% of ward residents attend a setting within their home ward; 62% travel to a different ward in the same town. Only 13% of residents in this ward travel to a different town to access their childcare place</li> </ul>

Ward	Ward summary and notes	
	Population information and deprivation data	Childcare Places and Occupancy
King's Ash	<ul style="list-style-type: none"> <li>Approximately 61% of the residents in this ward are considered to be within the 20% most deprived in England. This ward is an area of significant deprivation</li> <li>7.4% of the ward population are aged under 4 years old</li> <li>A high number of families have 2 or more children</li> <li>35.8% of families in King's Ash are lone parent; significantly above the Torbay and national averages</li> <li>This ward has a high number of benefits claimants</li> <li>Higher than average number of workless parents</li> <li>A very high proportion of the population of 2 year olds are entitled to the 2 year funding</li> </ul>	<ul style="list-style-type: none"> <li>11 childcare places per 100 children</li> <li>Average occupancy of providers in the ward is 61.1%</li> <li>All year round providers have higher occupancy than term time only providers</li> <li>22% of ward residents attend a setting within their home ward; 50% travel to a different ward in the same town. 28% of residents in this ward travel to a different town to access their childcare place</li> </ul>
Preston	<ul style="list-style-type: none"> <li>Approximately 14% of the residents in this ward are considered to be within the 20% most deprived in England</li> <li>4.6% of the ward population are aged under 4 years old</li> <li>A low number of families have 2 or more children</li> <li>24.6% of families in Preston are lone parent; below the Torbay and national averages</li> <li>This ward has a lower than average number of benefits claimants</li> <li>Low number of workless parents</li> <li>A low proportion of the population of 2 year olds are entitled to the 2 year funding</li> </ul>	<ul style="list-style-type: none"> <li>19 childcare places per 100 children</li> <li>Average occupancy of providers in the ward is 73.1%</li> <li>All year round providers have much higher occupancy than term time only providers</li> <li>49% of ward residents attend a setting within their home ward; 36% travel to a different ward in the same town. 15% of residents in this ward travel to a different town to access their childcare place</li> </ul>
Roundham with Hyde	<ul style="list-style-type: none"> <li>Approximately 78% of the residents in this ward are considered to be within the 20% most deprived in England. This ward is an area of significant deprivation</li> <li>5.1% of the ward population are aged under 4 years old</li> <li>A low number of families have 2 or more children</li> <li>41.3% of families in Preston are lone parent; significantly above the Torbay and national averages</li> <li>This ward has a much higher than average number of benefits claimants</li> <li>High number of workless parents</li> <li>A high proportion of the population of 2 year olds are entitled to the 2 year funding</li> </ul>	<ul style="list-style-type: none"> <li>56 childcare places per 100 children</li> <li>Average occupancy of providers in the ward is 70.6%</li> <li>Occupancy is higher in term time only providers in this ward</li> <li>34% of ward residents attend a setting within their home ward; 54% travel to a different ward in the same town. 12% of residents in this ward travel to a different town to access their childcare place</li> </ul>

Ward	Ward summary and notes	
	Population information and deprivation data	Childcare Places and Occupancy
Shiphay	<ul style="list-style-type: none"> <li>Approximately 8% of the residents in this ward are considered to be within the 20% most deprived in England</li> <li>5.7% of the ward population are aged under 4 years old</li> <li>A high number of families have 2 or more children</li> <li>30.3% of families in Shiphay are lone parent; above the Torbay and national averages</li> <li>This ward has a lower than average number of benefits claimants</li> <li>Low number of workless parents</li> <li>A low proportion of the population of 2 year olds are entitled to the 2 year funding</li> </ul>	<ul style="list-style-type: none"> <li>69 childcare places per 100 children</li> <li>Average occupancy of providers in the ward is 71.6%</li> <li>All year round providers have slightly higher occupancy than term time only providers</li> <li>23% of ward residents attend a setting within their home ward; 57% travel to a different ward in the same town. 20% of residents in this ward travel to a different town to access their childcare place</li> </ul>
St Marychurch	<ul style="list-style-type: none"> <li>Approximately 29% of the residents in this ward are considered to be within the 20% most deprived in England</li> <li>4.7% of the ward population are aged under 4 years old</li> <li>A high number of families have 2 or more children</li> <li>36.9% of families in St Marychurch are lone parent; above the Torbay and national averages</li> <li>This ward has a lower than average number of benefits claimants</li> <li>Low number of workless parents</li> <li>A low proportion of the population of 2 year olds are entitled to the 2 year funding</li> </ul>	<ul style="list-style-type: none"> <li>52 childcare places per 100 children</li> <li>Average occupancy of providers in the ward is 66.4%</li> <li>There is little difference between the occupancy of term time only and all year round providers</li> <li>37% of ward residents attend a setting within their home ward; 56% travel to a different ward in the same town. Only 7% of residents in this ward travel to a different town to access their childcare place</li> </ul>
St Peter's With St Mary's	<ul style="list-style-type: none"> <li>Approximately 15% of the residents in this ward are considered to be within the 20% most deprived in England</li> <li>4.8% of the ward population are aged under 4 years old</li> <li>A low number of families have 2 or more children</li> <li>32.3% of families in St Peter's With St Mary's are lone parent; just below the Torbay average but above the national average.</li> <li>This ward has a lower than average number of benefits claimants</li> <li>Low number of workless parents</li> <li>A low proportion of the population of 2 year olds are entitled to the 2 year funding</li> </ul>	<ul style="list-style-type: none"> <li>38 childcare places per 100 children</li> <li>Average occupancy of providers in the ward is 70.1%</li> <li>There is little difference between the occupancy of term time only and all year round providers</li> <li>46% of ward residents attend a setting within their home ward; 37% travel to a different ward in the same town. 17% of residents in this ward travel to a different town to access their childcare place</li> </ul>

Ward	Ward summary and notes	
	Population information and deprivation data	Childcare Places and Occupancy
Tormohun	<ul style="list-style-type: none"> <li>• Approximately 79% of the residents in this ward are considered to be within the 20% most deprived in England. This ward is an area of significant deprivation</li> <li>• 5.9% of the ward population are aged under 4 years old</li> <li>• A low number of families have 2 or more children</li> <li>• 40.7% of families in Tormohun are lone parent; significantly above the Torbay and national averages</li> <li>• This ward has a high number of benefits claimants</li> <li>• High number of workless parents</li> <li>• A very high proportion of the population of 2 year olds are entitled to the 2 year funding (almost 60%)</li> </ul>	<ul style="list-style-type: none"> <li>• 24 childcare places per 100 children</li> <li>• Average occupancy of providers in the ward is 66.8%</li> <li>• Occupancy is higher in term time only providers in this ward</li> <li>• 51% of ward residents attend a setting within their home ward; 46% travel to a different ward in the same town. Only 3% of residents in this ward travel to a different town to access their childcare place</li> </ul>
Wellswood	<ul style="list-style-type: none"> <li>• Approximately 31% of the residents in this ward are considered to be within the 20% most deprived in England</li> <li>• 2.8% of the ward population are aged under 4 years old</li> <li>• A very low number of families have 2 or more children</li> <li>• 33% of families in Wellswood are lone parent; just below the Torbay average but above the national average</li> <li>• This ward has a relatively high number of benefits claimants</li> <li>• Low number of workless parents</li> <li>• A low proportion of the population of 2 year olds are entitled to the 2 year funding</li> </ul>	<ul style="list-style-type: none"> <li>• 47 childcare places per 100 children</li> <li>• Average occupancy of providers in the ward is 74.1%</li> <li>• Occupancy is higher in term time only providers in this ward</li> <li>• 43% of ward residents attend a setting within their home ward; 54% travel to a different ward in the same town. Only 3% of residents in this ward travel to a different town to access their childcare place</li> </ul>

Safeguarding 2YO funded Places	Planning for children with SEND
<p>Over the last 3 years the number of childcare places for 2 year olds have been extended in Torquay and Paignton providers through the use of local and central capital funding. With the introduction of the 30 hours, the number of 2 year old funded children has dropped, as has the overall number of eligible children across Torbay. The report demonstrates that 35% of children who were eligible for the 2 year funding became eligible for 30 hours childcare in summer. This all affects the take-up of 2 year old places.</p> <p>The most effective way to increase take up is to target those families who wait for their provider of choice, meaning that they often miss out on two terms of early education. Details on how this can be achieved is outlined in the action plan at the end of the document.</p> <p>Torbay Council continues to work with all providers to encourage the development of more 2 year old places, with a view to ensuring that children from the poorest families are able to access the place that they are entitled to. The Local Authority is also keen to ensure that we do not end up with an oversupply of places which could have a detrimental effect on the PVI sector; therefore it is important that a balance is struck to ensure sufficient places without creating an oversupply.</p>	<p>All early years settings in Torbay are as inclusive as possible. Some settings allocate places specifically for children with SEND and others work on a case by case basis offering places to children with SEND in the same way that they would for any child, regardless of level of need.</p> <p>A SEND inclusion fund (called Alfey Funding) is available for settings who feel they require additional funding to support children with individual needs. The budget available has been increased to ensure that children with SEND who are entitled to 30 hours funding can be accommodated for the extra hours where applicable.</p> <p>Childcare settings are also able to apply for a Disability Access Fund for funded 3 and 4 year old children who are in receipt of Disability Living Allowance.</p> <p>Torbay Council will continue to work with providers (including schools) to support them with children with SEND.</p>

## Update on 2018 Action Plan

Action	Who is responsible	What resources are required	Update and progress
Support schools with nursery classes for 3 and 4 year olds to extend their offer and accept 2 year olds.	The Early Years Team School Heads Early Years Leads	The Early Years Team capacity (5% DSG allocation)	One school has extended their age range and now takes 2 year funded children, creating up to 12 new 2 year old places in Torquay.  New school nursery opening in 2020 will create new 2 year old places.
Meet with schools to discuss extending daily opening hours and operating all year round to support working parents and accommodate children eligible for the extended entitlement.	The Early Years Team School Heads Early Years Leads	The Early Years Team capacity (5% DSG allocation)	Many schools now offer wraparound care for nursery children. This is demand led by parents and whilst the Local Authority actively encourages providers to be flexible, it is acknowledged that schools will only extend their hours if there is sufficient need identified.
Support schools to develop their holiday childcare offer to support working parents	The Early Years Team School Heads Early Years Leads	The Early Years Team capacity (5% DSG allocation)	This is an ongoing action. The Early Years Development Worker continues to support holiday childcare providers as well as schools who wish to expand their remit. Capital funding has been secured from the DfE to support one school to develop its childcare offer with a strong focus on holiday childcare. This will be operational in September 2020. The 2019 report identifies that the requirement for more affordable, suitable holiday childcare is ongoing and is carried over onto the 2019 action plan.
Meet with private providers to discuss extensions of property or satellite sites to create new spaces.	The Early Years Team Schools Planning Team (identification of potential new sites) Early Years Providers	The Early Years Team capacity Schools Planning Team capacity Capital funding to support providers in extending and creating new places	At the present time there is no opportunity for expansion within the private sector, nor is there demand.

Identify council-owned properties which could be renovated and commissioned to a provider.	Schools Planning Team	Schools Planning Team capacity	At the present time there are no suitable properties. This is an ongoing action and is also dependent on demand.
Support and encourage currently registered childminders to accept children who are entitled to early years funding.	The Early Years Team Childminding Community	The Early Years Team capacity (5% DSG allocation) Jobcentre Plus Capacity & swift identification of suitable candidates	All new childminders receive a visit from the Childminding Development Worker where full support and advice is given around all elements of the delivery of childcare, including the funding. Childminder specific funding training sessions are available from September 2019. In 2018-19 four existing childminders claimed funding (either for the first time or returning after some time not claiming).
Encourage new childminders to register to specifically provide 30 hours childcare or wraparound and holiday childcare.	The Early Years Team Jobcentre plus Team	The Early Years Team capacity Jobcentre Plus Capacity & swift identification of suitable candidates	All Childminder training includes information on funding and childminders are actively encouraged to take funded children. In 2018-2019 eight new childminders claimed early years funding.
Support providers with children with SEND and encourage all providers to continue to be fully inclusive.	The Early Years Team The SEND Team	The Early Years Team capacity (5% DSG allocation) The SEND Team capacity	The SEND Inclusion funding has been increased by around £70k to accommodate increased demand and more hours. The Inclusion Advisory Teacher has expanded their remit to include nursery classes in schools.

## 2019 Action Plan

Action	Who is responsible	What resources are required	What are the potential barriers
<p><b>Increasing 2 year old places</b> Support schools with nursery classes for 3 and 4 year olds to extend their offer and accept 2 year olds.</p>	<p>The Early Years Team School Heads Early Years Leads</p>	<p>The Early Years Team capacity (5% DSG allocation)</p>	<p>Schools not wanting to lower age range Creation of oversupply of places</p>
<p><b>Maintaining places for 3&amp;4 year olds</b> Support providers to ensure that the number of childcare places does not reduce to ensure that children entitled to the universal and extended hours can access them.</p>	<p>The Early Years Team School Heads Early Years Leads</p>	<p>The Early Years Team capacity (5% DSG allocation)</p>	<p>Funding hourly rate</p>
<p><b>Affordability of childcare</b> Work with providers to ensure they are fully aware of all of the funding streams and assistance with paying for childcare that parents can access. LA to also promote these through social media and other partners.</p>	<p>The Early Years Team Schools, PVI providers and Childminders LA Comms Team Children's Centre, Health Visitors etc</p>	<p>The Early Years Team capacity (5% DSG allocation) Engagement from partners</p>	<p>Lack of understanding of all of the offers (providers and parents) HMRC processes too difficult</p>
<p><b>Flexibility for working families</b> Meet with term time only, 9am – 3pm providers to encourage more flexible opening hours and operating all year round to support working parents and accommodate children eligible for the extended entitlement.</p>	<p>The Early Years Team School Heads Early Years Leads</p>	<p>The Early Years Team capacity (5% DSG allocation)</p>	<p>Reluctance from providers to extend hours Insufficient demand from parents Staff recruitment</p>
<p><b>Holiday childcare</b> Support providers, especially schools, to develop a holiday childcare offer that better meets the needs of working parents for early years and school age children.</p>	<p>The Early Years Team School Heads Early Years Leads</p>	<p>The Early Years Team capacity (5% DSG allocation)</p>	<p>Reluctance from providers to offer holiday care Insufficient demand from parents Staff recruitment</p>

<p><b>Childminder recruitment</b> Continue to recruit new childminders and encourage them to provide funded places as well as wraparound and holiday childcare.</p>	<p>The Early Years Team Jobcentre plus Team</p>	<p>The Early Years Team capacity Jobcentre Plus capacity &amp; swift identification of suitable candidates</p>	<p>Childminders leaving Ofsted registration process causing delays in new registrations</p>
<p><b>SEND</b> Continue to support providers including school nursery classes with children with SEND and encourage all providers to continue to be fully inclusive.</p>	<p>The Early Years Team The SEND Team</p>	<p>The Early Years Team capacity (5% DSG allocation) The SEND Team capacity</p>	<p>Funding hourly rates SEND Inclusion Funding amounts Staff recruitment and appropriate training</p>
<p><b>Quality</b> Support providers who have an Ofsted grade of Requires Improvement to ensure that all children in Torbay can access their funded place in a 'good' or 'outstanding' provider.</p>	<p>The Early Years Team</p>	<p>The Early Years Team capacity (5% DSG allocation)</p>	<p>Ofsted are the sole arbiters of quality Providers do not have to engage in a support package</p>











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